Appendix A Company Predictions

# **Table of Contents**

C	OMMU	NITY, FAMILY & INDIVIDUAL WELL-BEING TRENDS	1
1	Ind	ividual Well-Being	1
2	Fan	nily & Community Well-Being	2
	2.1	Single-parent Families	2
	2.2	Children Receiving Services	3
	2.3	Family Violence	3
3	Crir	ne	4
4	Ηοι	ısing	5
C	ULTUR	AL WELL-BEING & TRADITIONAL ECONOMY	5
5	Cult	tural Well-Being & Traditional Economy	5
N	ON-TR	ADITIONAL ECONOMY	6
6	5 Income & Employment		6
	6.1	Average Income	6
	6.2	Proportion of High-income Earners	7
	6.3	Income Assistance Cases	8
	6.4	Employment Rate	8
	6.5	Unemployment Rate	8
	6.6	Participation Rate	9
7	Edu	ication	9
8	Bus	iness	10
N	ET EFF	FECT ON GOVERNMENT	11
9	Net	Effect on Government	11
S	USTAII	NABLE DEVELOPMENT	11
1	n s	econdary Industry	11

The table below quotes predictions made by BHP, Diavik and De Beers about the possible impacts on the NWT from each of their projects. These statements are quoted from material submitted for the environmental assessment of each project.

# **Company Prediction**

## **COMMUNITY, FAMILY & INDIVIDUAL WELL-BEING TRENDS**

# 1 Individual Well-Being

#### **BHP**

"...project employment could aggravate existing social problems by increasing stress and related alcohol abuse, by alienating people from traditional lifestyles and by increasing the pace of change in communities already having difficulty dealing with change."  $^{\rm 1}$ 

"Small communities with less wage employment experience, particularly industrial employment, will be more affected by internal factors that determine their ability to handle change...even a half dozen people working directly for the project could increase total community personal income by as much as 15%. The impacts in these communities will be in direct relationship to a community's ability to cope with rotational employment absences and spending of new wage employment dollars." <sup>2</sup>

#### **DE BEERS**

De Beers noted that expansion of the wage economy into communities, through the development of the Snap Lake Diamond Project, may exacerbate certain pre-existing dysfunctional conditions in the communities. It clarified this was a reference to substance abuse, drug addiction, suicide rates, teen pregnancy, fetal alcohol effect (FAE) and fetal alcohol syndrome (FAS), sexual abuse, HIV/Aids, and Hepatitis C. <sup>3</sup>

"Job training programs may provide incentives to enrol in substance abuse and alcohol addiction treatment. This, in turn, may have long-lasting physical and mental health benefits to the individual being treated."  $^4$ 

#### **DIAVIK**

"An inflow of single transient workers, and students involved in rotational employment may bring an element of instability to and affect the human health of the community."  $^{\rm 5}$ 

"Increased disposable income spent on alcohol and drugs may worsen human health conditions of individuals, families and the community." <sup>6</sup>

<sup>&</sup>lt;sup>1</sup> BHP 1995 EIS, page 4.164.

<sup>&</sup>lt;sup>2</sup> Ibid, page 4.164.

<sup>&</sup>lt;sup>3</sup> De Beers Response to MVEIRB Information Request No. 1.37, June 2002, page 119.

<sup>&</sup>lt;sup>4</sup> De Beers EAR, page 5-130.

<sup>&</sup>lt;sup>5</sup> Diavik SEER, page 159.

<sup>&</sup>lt;sup>6</sup> Ibid, page 162-163.

#### **DIAVIK**

"The Diavik Diamonds Project while offering benefits could potentially add to the complexity of human health issues in the communities." <sup>7</sup>

# 2 Family & Community Well-Being

**BHP** 

The Environmental Impact Statement (EIS) talked about indirect impacts of employment "resulting in greater family violence and family breakdown". 8

"The 'at work' rotation is well below the length of time at which a measurable deterioration in worker... morale and family relationships begins (21 days)..." 9

**DE BEERS** 

"Expansion of the wage economy into communities, through the development of the Snap Lake Diamond Project, may exacerbate certain pre-existing dysfunctional conditions in the communities." <sup>10</sup> De Beers clarified this was a reference to, among other things, teen pregnancy. <sup>11</sup>

DIAVIK

"Respecting ... rotation work and associated absenteeism from home, there would likely be a period of personal and family adjustment lasting about two years. Potential effects could include additional demands on family and social services and protection services." <sup>12</sup>

### 2.1 Single-parent Families

**BHP** 

"Absence from home for two weeks at a time could have an impact on marriages ... Stress caused by a number of factors – need for money, separation, suspected infidelity, are major causes of marriage breakdown. With a rotational work system, marriages are likely to experience some of the stress of separation. At the same time, the availability of jobs may relieve some financial stress." <sup>13</sup>

"... Rotational shift work ... could create marital pressure for families not used to separation. Studies indicate that 68% of the Canadian LDC work force are married (includes non-Aboriginal people as well); however, the number of divorced employees is double that of the general public." <sup>14</sup>

**DE BEERS** 

"...families may break up as the educated or skilled family members go elsewhere to seek employment."  $^{15}$ 

<sup>&</sup>lt;sup>7</sup> Ibid, page 162.

<sup>&</sup>lt;sup>8</sup> BHP 1995 EIS, page 4.150.

<sup>&</sup>lt;sup>9</sup> Ibid, page 4.149.

<sup>&</sup>lt;sup>10</sup> De Beers EAR, page 5-123.

<sup>&</sup>lt;sup>11</sup> De Beers Response to MVEIRB Information Request No. 1.37, June 2002, page 119.

<sup>&</sup>lt;sup>12</sup> Diavik SEER, page 155.

<sup>&</sup>lt;sup>13</sup> BHP 1995 EIS, page 4.166-4.167.

<sup>&</sup>lt;sup>14</sup> BHP 1995 EIS, page 4.149.

<sup>&</sup>lt;sup>15</sup> De Beers EAR, page 5-132.

#### **DE BEERS**

"There is increased risk of marital and family breakdown associated with stopovers in Yellowknife as some employees (mostly male) engage in extra-marital affairs."  $^{16}$ 

#### 2.2 Children Receiving Services

#### **BHP**

In the 1995 EIS potential effects on human health resulting from identified causes included: "... an increase in social disruption with potential strain on policing and social services ..."  $^{17}$ 

#### **DE BEERS**

"Wage employment for an individual may result in a decline in reliance on social services, and a corresponding improvement in family relationships." 18

"If many individuals and families are coping poorly with the adjustments, the demands for rigorous and relevant support services will increase. Such support mechanisms may include marital/relationship counselling, child care services." <sup>19</sup>

#### **DIAVIK**

"Experience from previous northern projects indicates that new employees with large pay cheques tend to "blow" their money on alcohol first, taper off, and then spend more money and time on the home and family (Chenard 1979). Marriage and family problems caused by alcohol and absenteeism from home are prevalent in the younger generation and would place a short-term demand on counselling and protection services." <sup>20</sup>

"There would be an initial period of adjustment for employees and families ... During the adjustment period there may be increased demand for protection services."  $^{21}$ 

# 2.3 Family Violence

#### **BHP**

There may be "negative impacts of increased income such as alcohol and drug abuse, resulting in greater family violence and family breakdown." <sup>22</sup>

"... social problems existing within the Aboriginal communities may be compounded by an increase in wages. Additional expendable income can lead to alcohol and drug abuse and intensify existing problems such as violence." <sup>23</sup>

#### **DE BEERS**

"In family situations where conflict, violence or other domestic problems are already present such issues may be exacerbated by the demands of the rotation schedule, resulting in increased social dysfunction and instability." <sup>24</sup>

<sup>&</sup>lt;sup>16</sup> Ibid, page 5-136.

<sup>&</sup>lt;sup>17</sup> BHP, 1999 EAR, Section 4.7.11.3 (Socio-economic Effects on Human Health), page 4-196.

<sup>&</sup>lt;sup>18</sup> De Beers EAR, page 5-26.

<sup>&</sup>lt;sup>19</sup> Ibid, page 5-137.

<sup>&</sup>lt;sup>20</sup> Diavik SEER, Section 7.4.5.1, Family and Social Services and Infrastructure, Effects.

<sup>&</sup>lt;sup>21</sup> Ibid, Section 7.4.7.1, Protection and Safety Services and Infrastructure, Effects.

<sup>&</sup>lt;sup>22</sup> BHP 1995 EIS, page 4.150.

<sup>&</sup>lt;sup>23</sup> Ibid, page 1.46.

<sup>&</sup>lt;sup>24</sup> De Beers EAR, page 5-135 – 5-136.

#### **DE BEERS**

"...in families with frequent conflict between spouses, decisions concerning the use of income may exacerbate conflict. Children may also be directly affected as victims of family violence and conflict."  $^{25}$ 

#### **DIAVIK**

"...income and absence due to rotational employment may result in... family conflict." <sup>26</sup>

## 3 Crime

#### **BHP**

"If alcohol and drug abuse (and crime that results from these abuses) increase, ... additional law enforcement personnel would be required. ... if the "fast buck" businesses converge on larger centres, particularly Yellowknife, policing agencies may have to deal with more fraud." <sup>27</sup>

"Yellowknife is the most likely centre to experience an increase in drug trafficking. ... Since many NWT residents employed by the project will have to pass through Yellowknife on their way home, there is a possibility that readily available drugs may be purchased and carried to smaller communities." <sup>28</sup>

"... If alcohol consumption increases, crime (particularly assaults) could increase." 29

"... social problems existing within the Aboriginal communities may be compounded by an increase in wages. Additional expendable income can lead to alcohol and drug abuse and intensify existing problems such as violence." <sup>30</sup>

#### **DE BEERS**

"As individuals and families try to cope with the lifestyle changes imposed by the rotational work schedule, the social fabric (*i.e.,* relationships and support systems) of communities will be affected. Community members at large may suffer from the effects of friends, extended family, or neighbours resorting to substance abuse or alcoholism when dealing with emotional issues, living in high conflict or violent home situations, or neglecting community and family responsibilities. Social capacity or stability may decrease." <sup>31</sup>

#### **DIAVIK**

"Respecting ... rotation work and associated absenteeism from home, there would likely be a period of personal and family adjustment lasting about two years. Potential effects could include additional demands on... protection services." <sup>32</sup>

"Employment, income, transportation and closure have the potential of affecting local protection services."  $^{\rm 33}$ 

<sup>&</sup>lt;sup>25</sup> Ibid, page 5-140.

<sup>&</sup>lt;sup>26</sup> Diavik SEER, Table 32, page 157-158.

<sup>&</sup>lt;sup>27</sup> BHP 1995 EIS, page 4.166.

<sup>&</sup>lt;sup>28</sup> Ibid, page 4.167.

<sup>&</sup>lt;sup>29</sup> Ibid, page 4.165.

<sup>&</sup>lt;sup>30</sup> Ibid, page 1.46.

<sup>&</sup>lt;sup>31</sup> De Beers EAR, page 5-137.

<sup>&</sup>lt;sup>32</sup> Diavik SEER, page 155.

<sup>&</sup>lt;sup>33</sup>Ibid, page 149.

#### **Prediction** Company

#### **Housing** 4

"Regular income can improve the standard of living of both individuals and **BHP** 

communities. People with regular incomes can purchase/build their own homes, relieving some of the stress on housing in many communities. They can purchase more goods ... and not only relieve stress of impoverished lifestyle, but circulate their dollars through the local economy to assist in overall improvements in the

standard of living." 34

"With a consistent monetary income, individuals will have a greater level of security **DE BEERS** 

in providing for basic material needs, such as food, housing, or clothing." 35

"Employment income and associated economic changes should enable residents of **DIAVIK** 

study area communities; [sic] particularly the smaller Dene, Métis and Inuit

communities to privately purchase or rent houses." 36

## CULTURAL WELL-BEING & TRADITIONAL ECONOMY

#### **Cultural Well-Being & Traditional Economy** 5

**BHP** The impact of the project on traditional Aboriginal lifestyle / culture was predicted

to be negative but small. 37

[for Aboriginal workers] "... impacts are primarily associated with... functioning in **DE BEERS** a pre-dominantly non-Aboriginal work environment and culture." 38

> "The limited amount of time in the community may limit individuals' ability to pursue Aboriginal traditional activities, which impacts on individuals' lifestyle and the maintenance of a cultural identity." 39

"The family as a whole will also be affected by the limited time available to engage in traditional activities with all family members present. This may complicate efforts to maintain cultural traditions and identity." 40

"It is not possible to predict with reasonable certainty whether individual and community involvement mining activities will negatively or positively impact on the subsistence economy in communities." 41

<sup>34</sup> BHP 1995 EIS, page 4.168.

<sup>&</sup>lt;sup>35</sup> De Beers EAR, page 5-138.

Diavik SEER, page 155.
 BHP 1995 EIS, Table 4.2 and Table 4.4.

<sup>&</sup>lt;sup>38</sup> De Beers EAR, page 5-127.

<sup>&</sup>lt;sup>39</sup> De Beers EAR, page 5-134.

<sup>&</sup>lt;sup>40</sup> Ibid, page 5-135.

<sup>&</sup>lt;sup>41</sup> De Beers Canada Mining Inc. Conformity Response, page 27, August 2002.

#### **DIAVIK**

"... the context for expression important to the survival of Aboriginal languages could change."  $^{\rm 42}$ 

"Employment at the minesite in an English only environment may pose a risk to Aboriginal Languages. The presence of other Aboriginal language speakers at the minesite and the opportunity for Aboriginal workers to reside in their home communities may reduce this risk."  $^{43}$ 

"...wage based activities may erode... Dene, Métis and Inuit culture" 44

"Out-migration from smaller Aboriginal communities affect[s] community organization and weaken[s] culture." <sup>45</sup>

"Industrial work may erode traditional harvesting practices." 46

"Possible in-migration of job seekers to Yellowknife may change... harvesting patterns... Conflicts resulting from increasing competition for land and resources may alienate traditional land users from important harvesting activities." <sup>47</sup>

"The renewable resource economy of study area communities should benefit from the proposed Project as more harvesters would have money to purchase equipment and supplies needed for harvesting activities." 48

## **NON-TRADITIONAL ECONOMY**

# **6** Income & Employment

### 6.1 Average Income

#### **BHP**

"Project-generated employment could increase NWT wage income by 3% per year during the construction phase and 5% per year during the operations phase assuming 1995 employment levels. Aboriginal communities and Coppermine could experience substantial increases in earned income in both the construction and operations phase." <sup>49</sup>

"The project could also cause an increase of total earned income in these [Aboriginal] communities by over 33%." 50

<sup>&</sup>lt;sup>42</sup> Diavik SEER, Vol. 7.5.4.1.

<sup>&</sup>lt;sup>43</sup> Ibid, Vol. 7.5.4.1.

<sup>&</sup>lt;sup>44</sup> Diavik SEER, Table 32, page 157-158, 96.

<sup>&</sup>lt;sup>45</sup> Diavik SEER, Table 32, page 157-158, 96.

<sup>&</sup>lt;sup>46</sup> Ibid, Table 32, page 157-158.

<sup>&</sup>lt;sup>47</sup> Ibid, page 159.

<sup>&</sup>lt;sup>48</sup> Ibid, page 155.

<sup>&</sup>lt;sup>49</sup> BHP 1995 EIS, page 4.111.

<sup>&</sup>lt;sup>50</sup> Ibid, page 4.132.

#### **BHP**

"Induced employment from household respending of NWT Diamonds Project direct and indirect employment dollars could generate an additional 155 jobs in the Northwest Territories. Annual income for these jobs will be approximately \$5 million."  $^{51}$ 

#### **DE BEERS**

"Job opportunities will largely accrue to the primary communities with the result being changes in the economic circumstance of many families of those communities as well as the communities themselves." <sup>52</sup>

During Construction, "Total labour income impact for the NWT is estimated at some \$102.0 million." <sup>53</sup>

"Annual labour income impacts for the NWT during the operations phase are estimated at some \$81.2 million."  $^{54}$ 

#### **DIAVIK**

"Employment and income effects associated with the proposed Project are positive, long lasting, and complementary to northern and Aboriginal aspirations and needs."  $^{55}$ 

"The construction phase is ... projected to increase labour income in the NWT by \$182 million (all values are presented in constant 1997 dollars). ... The operation of the proposed Project will also increase labour income in the local study area by \$27 million ..." <sup>56</sup>

#### 6.2 Proportion of High-income Earners

#### **BHP**

"In smaller communities, mine wage employment could widen the gap between 'haves' and 'have nots' in the community." 57

#### **DE BEERS**

"In communities where employment opportunities remain limited to those created by the Snap Lake Diamond Project, community divisions and fractions may arise between 'have' and 'have-nots', which may exacerbate other social problems in the community." <sup>58</sup>

#### **DIAVIK**

"Project workers of Aboriginal ancestry seeking residency in Yellowknife, N'dilo and Detah may be more affluent than other Aboriginal people. In small communities such as N'dilo and Detah this situation could increase the gap between the 'have' and 'have nots' resulting in stresses to interpersonal and family relationships." <sup>59</sup>

<sup>&</sup>lt;sup>51</sup> Ibid, page 4.102.

<sup>&</sup>lt;sup>52</sup> De Beers 2002 EAR, page 5-104.

<sup>&</sup>lt;sup>53</sup> De Beers 2002 EAR, page 5-115.

<sup>&</sup>lt;sup>54</sup> Ibid, page 5-116.

<sup>&</sup>lt;sup>55</sup> Diavik SEER, Vol. 7.1.

<sup>&</sup>lt;sup>56</sup> Diavik 1998 SEER, Executive Summary, Predicted Impacts in the NWT.

<sup>&</sup>lt;sup>57</sup> BHP 1995 EIS, page 4.166.

<sup>&</sup>lt;sup>58</sup> De Beers EAR, page 5-128, Table 5.3-7.

<sup>&</sup>lt;sup>59</sup> Diavik SEER, Section 7.5.1.1.

#### **Prediction** Company

#### 6.3 **Income Assistance Cases**

"In the study area .... Assuming that 400 people would no longer need social **BHP** 

assistance, this could mean a \$1.4 million annual savings..." 60

"As the household income level is increased for families reliant on welfare, the family **DE BEERS** 

will no longer be eligible for welfare assistance." 61

"Other benefits of the proposed Project would include ... a fall in social assistance ... **DIAVIK** 

payments as more NWT residents gain employment." 62

#### 6.4 **Employment Rate**

**BHP** "... the NWT Diamonds Project will have a significant impact on... communities that...

fail to benefit from other major industries... While Yellowknife... will be a major beneficiary... of new jobs, the smaller First Nations communities, as well as Coppermine and Hay River, can also expect significant employment benefits." 63

**DE BEERS** "... the Project will create 450 construction jobs and in excess of 500 jobs during the

operation of the mine facility. Job opportunities will largely accrue to the primary

communities..." 64

"Cumulative employment and income effects associated with the proposed Project **DIAVIK** 

would be positive, long lasting, and complementary to northern and Aboriginal aspirations and needs and should address one of the most pressing issues in the study area communities – lack of employment and business opportunities." 65

#### 6.5 **Unemployment Rate**

**BHP** "Hiring by the project is expected to reduce unemployment in Aboriginal

communities from almost 40% to 30%." 66

**DE BEERS** "Through the creation of direct, indirect and induced employment opportunities, it is

> expected that the rates of unemployment will be reduced in Yellowknife, other primary study communities and the employment catchment communities." 67

"The proposed Project would ... contribute to a reduction in unemployment..." 68 **DIAVIK** 

<sup>&</sup>lt;sup>60</sup> BHP 1995 EIS, page 4.183.

De Beers EAR, page 5-140.
 Diavik SEER, Section 7.2.7.3, Operating Phase Impacts in the Local Study Area.

<sup>63</sup> BHP 1995 EIS, Vol. 1.

<sup>&</sup>lt;sup>64</sup> De Beers EAR, page 5-104.

<sup>65</sup> Diavik SEER, Vol. 7.6.

<sup>&</sup>lt;sup>66</sup> BHP 1995 EIS, page 4.132.

<sup>&</sup>lt;sup>67</sup> June 2002 MVEIRB Information Request No. 1, Response 1.27(c), page 100.

<sup>&</sup>lt;sup>68</sup> Diavik SEER, Section 7.3.

### 6.6 Participation Rate

BHP Nei

Neither BHP nor De Beers referred to the participation rate. However, statements on employment and unemployment imply the participation rate would increase.

DE BEERS DIAVIK

"The proposed Project would ... contribute to ... an increase in participation rates." 69

## 7 Education

**BHP** 

"Employment possibilities with the NWT Diamonds Project can provide an incentive for people to stay in school, if only to attain the education level required for apprenticeship positions." 70

"Government, community and Proponent sponsored "stay in school" programs will encourage more young people to complete at least Grade 10." 71

**DE BEERS** 

"The opportunity for future wage employment may also motivate unqualified individuals to upgrade their educational level and general life skills to meet project standards for employment eligibility." <sup>72</sup>

"It is possible too, that individuals participating in training or educational programs will inspire other family members to improve their educational level or join in various skills development programs." <sup>73</sup>

"The achievement of a certain level of education and skills may, in the longer run, spur demands for further education and training programs..."  $^{74}$ 

**DIAVIK** 

"Diavik initiatives would contribute to the development of able and skilled employees, the support and encouragement of future employees, and the reduction of employment barriers. Through proposed education and training initiatives, opportunities for all northerners would increase..." 75

<sup>&</sup>lt;sup>69</sup> Diavik SEER, Section 7.3.

<sup>&</sup>lt;sup>70</sup> BHP 1995 EIS, page 4.180.

<sup>&</sup>lt;sup>71</sup> Ibid, page 4.86-4.88.

<sup>&</sup>lt;sup>72</sup> De Beers EAR, page 5-129.

<sup>&</sup>lt;sup>73</sup> Ibid, page 5-131.

<sup>&</sup>lt;sup>74</sup> Ibid, page 5-133.

<sup>&</sup>lt;sup>75</sup> Diavik SEER, page 136.

#### 8 Business

#### **BHP**

" ... exploration activity has allowed businesses to start the expansion required to adequately service an expanded northern mining industry, and has added to the local supply of service and retail operations... Positive impacts far outweigh negative impacts in Yellowknife, since a project such as the NWT Diamonds Project is needed if Yellowknife is to continue to grow and prosper." <sup>76</sup>

"On the economic side, the impacts [for First Nations Communities] would be positive. Increased dollars in the economy could foster the expansion of existing businesses or the start-up of new businesses, particularly in the retail and personal services area. In turn this could generate more employment and wage income." <sup>77</sup>

### **DE BEERS**

"If financial and human resources are spent in the community to provide basic education and skills training, but no support is provided to use these skills for local business initiatives... economic development at the community level will not occur." 78

"Given that the mine is a major development project, it is expected to be a catalyst for benefiting Aboriginal and northern business." <sup>79</sup>

#### **DIAVIK**

"Tourism services and infrastructure may improve and expand, particularly in the smaller Dene, Métis and Inuit study area communities..." 80

"... initiatives could result in the expansion of existing businesses, the creation of new businesses..." <sup>81</sup>

"Use of the rail system to transport goods and fuel will have a positive affect... its continued use would enhance Hay River and Enterprise as northern gateway communities." 82

"Anticipated increases in economic activity should stimulate local economies and support their development." 83

<sup>&</sup>lt;sup>76</sup> BHP 1995 EIS, page 4.127.

<sup>&</sup>lt;sup>77</sup> Ibid, page. 4.133.

<sup>&</sup>lt;sup>78</sup> De Beers EAR, page 5-133.

<sup>&</sup>lt;sup>79</sup> Ibid, page 5-104.

<sup>80</sup> Diavik SEER, page 156.

<sup>&</sup>lt;sup>81</sup> Ibid, Vol. 7.3.9.1.

<sup>&</sup>lt;sup>82</sup> Ibid, page 153.

<sup>&</sup>lt;sup>83</sup> Ibid, page 154.

## **NET EFFECT ON GOVERNMENT**

### 9 Net Effect on Government

BHP "Annual costs to the federal and territorial governments due mainly to the 1,000

people moving to the NWT as a result of the NWT Diamonds Project are expected to be \$4 million and \$10 million, respectively. Offsetting these costs is a potential \$3 million annual savings in social assistance and subsidy payments as a result of

increased employment..." 84

**DE BEERS** "If many individuals and families are coping poorly with the adjustments, the

demands for rigorous and relevant support services will increase." 85

"Other benefits of the proposed Project would include a reduction in government

expenditures due to a fall in social assistance and unemployment payments." 86

#### SUSTAINABLE DEVELOPMENT

# 10 Secondary Industry

BHP "... final cleaning and sorting of rough diamonds ... is most likely to be Antwerp in

Belgium." 87

**DE BEERS** During the environmental assessment of the De Beers Snap Lake Project, De Beers

indicated that it would support GNWT efforts to develop a secondary industry. 88

<sup>&</sup>lt;sup>84</sup> BHP 1995 EIS, page 4.182.

<sup>&</sup>lt;sup>85</sup> De Beers EAR, page 5-137.

<sup>&</sup>lt;sup>86</sup> Diavik SEER, page 116.

<sup>&</sup>lt;sup>87</sup> BHP 1995 EIS, page 1.10.

<sup>&</sup>lt;sup>88</sup> MVEIRB Technical Sessions for De Beers Snap Lake Diamond Project, 2003.

# Appendix B Extended Analysis



If you would like this information in another official language, call us.

Si vous voulez ces informations en français, contactez-nous.

Kīspin ki nitawihtīn ē nīhīyawihk ōma ācimōwin, tipwāsinān.

UVANITTUAQ ILITCHURISUKUPKU INUVIALUKTUN, QUQUAQLUTA.

?ERIHTŁ'ÍS DËNE SÚŁINÉ YATI T'A HUTS'ELKËR XA BEYÁYATI THE?Ą ?AT'E, NUWE TS'ËN YÓŁTI.

EDI GONDI DEHGÁH GOT'ĮE ZHATIÉ K'Ę́Ę EDATŁ'ÉH ENAHDDHĘ NIDE.

K'ÁHSHÓ GOT'ĮNE XƏDƏ K'É HEDERI 'PEDĮHTL'É YERINIWĘ NÍDÉ DÚLE.

JII GEENJIT GWICH'IN ZHIT GAVISHINDAI' NIINDHAN JI'. NIKHWETS'ÀT GINÒHKHII.

TŁĮCHO YATI K'ĘĘ. DI WEGODI NEWO DÈ, GOTS'O GONEDE.

Hapkua titiqqat pijumagupkit Inuinnaqtun, uvaptinnut hivajarlutit.

# **Table of Contents**

# COMMUNITY, FAMILY & INDIVIDUAL WELL-BEING

1.	Individual Well-being Potential Years of Life Lost	2
	Injuries	4
	Suicides	6
	Communicable Diseases	8
2.	Family & Community Well-being	
	Teen Births	
	Single-parent Families	
	Children Receiving Services	. 14
	Family Violence	. 16
3.	Crime	
	Total Police-reported Crimes	. 20
	Violent Crimes	. 22
	Property Crimes	. 24
	Federal Statute Crimes	. 26
	Other Crimes – Traffic Offences	. 28
	Other <i>Criminal Code</i> Offences	. 30
4.	Housing	
	Ownership	. 33
	Crowding	. 34
	Core Need	. 36
	Vacancies	20

	CULTURAL WELL-BEING & TRADITIONAL ECONOMY
5.	Cultural Well-Being & Traditional Economy Home-language Use to Mother Tongue40
	Workforce-aged Group Engaged in Traditional Activities42
	NON-TRADITIONAL ECONOMY
6.	Income & Employment
	Average Income46
	Proportion of High-income Earners48
	Income Assistance Cases50
	Employment Rate52
	Unemployment Rate54
	Participation Rate56
7.	Education
	High School Completion58
	Less Than Grade 960
8.	Business62
	NET EFFECT ON GOVERNMENT
9.	Net Effect on Government64
	SUSTAINABLE DEVELOPMENT
10.	Secondary Industry66
10.	SUSTAINABLE DEVELOPMENT Secondary Industry

# COMMUNITY, FAMILY & INDIVIDUAL WELL-BEING

# 1 Individual Well-Being

BHP, Diavik and De Beers predicted certain trends in their EARs.<sup>1</sup> What they said can be found in Appendix A, Section 1.

## 1.1 Potential Years of Life Lost

Potential Years of Life Lost (PYLL) indicates early death. Often this can be avoided. PYLL is a useful measure of health, well-being, and lifestyle choice. The Glossary at the back of the main document tells you more about this indicator. Because of large changes in rates from one year to the next, we report PYLL as a three-year average rate per 1,000 people.

#### 1.1.1 Observations

The Rate of PYLL has gone down in the Northwest Territories. This trend is strongest in the Small Local Communities. There is no trend in Yellowknife.

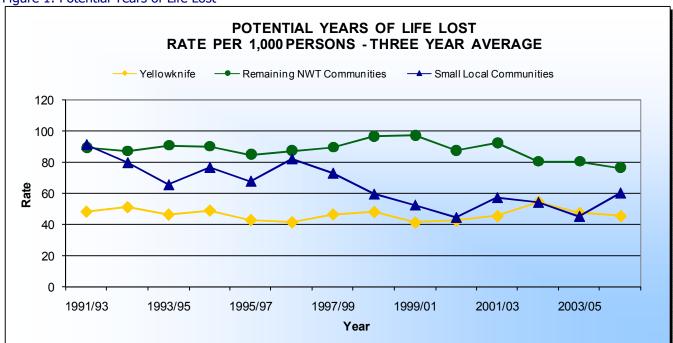


Figure 1: Potential Years of Life Lost

Source: Statistics Canada Vital Statistics and NWT Bureau of Statistics.

Page 2 of 67

<sup>&</sup>lt;sup>1</sup> 'EAR' is used to refer to both environmental impact statement and environmental assessment report.



# 1.1.2 Analysis

The general downward PYLL rate in Small Local Communities could be due to a better standard of living or better access to health services.

# 1.2 Injuries

Monitoring injuries tell us if more reckless behaviour or violence is taking place. This may follow rapid changes in society. Injuries include major trauma (broken bones, severe burns, accidental or intentional death), minor wounds (cuts, scrapes and bruises), and poisonings. Numbers show how many diagnosed injuries there have been, not the number of people who have been injured. <sup>2</sup> It is possible for a person to have more than one injury per year.

The Report shows age-standardized injuries. This lets us compare communities that have different age groups or ages that change over time. For example, one community may have more young people than another. Young people tend to have more injuries than older people. If we do not adjust rates for age, we might get the wrong idea about trends.<sup>3</sup>

#### 1.2.1 Observations

Doctors are seeing fewer injuries throughout the NWT. This trend is strongest in Yellowknife.

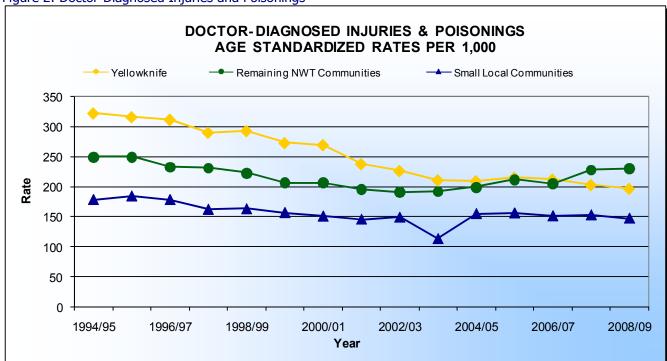


Figure 2: Doctor-Diagnosed Injuries and Poisonings

Source: NWT Department of Health and Social Services Medicare and NWT Bureau of Statistics.

Page 4 of 67

<sup>&</sup>lt;sup>2</sup> For more information on data limitations for doctor-diagnosed injuries, see Data Tables attached.

<sup>&</sup>lt;sup>3</sup> For more information on age-standardization, see NWT Department of Health and Social Services, *Report to the Residents of the Northwest Territories on Comparable Health and Health System Indicators, 2004,* p. 3.

Nurses diagnose most injuries in communities other than Yellowknife. Because the way nurses record injuries changed in 2000, data from before 2000 cannot be compared to more recent data. Overall, since 2000, injuries have gone up in the Small Local Communities. However, this increase happened before and up to 2002/03. Since then, injuries have been declining in the Small Local Communities.

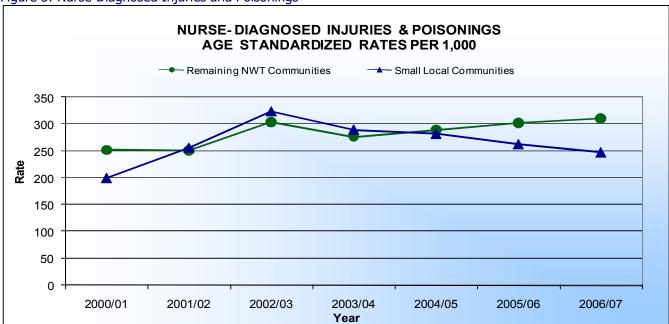


Figure 3: Nurse-Diagnosed Injuries and Poisonings

Source: NWT Department of Health and Social Services Health Suite and NWT Bureau of Statistics.



### 1.2.2 Analysis

The long-term downward trend in Yellowknife may be due to the success of injury prevention efforts.

<sup>&</sup>lt;sup>4</sup> No conclusion is made about the trend, as we cannot compare nurse-diagnosed injuries before and after the mines began.

#### 1.3 **Suicides**

There is often a link between suicides and other social issues. Suicides can be related to mental health problems such as depression, as well as separation from a spouse, and substance abuse and dependencies.

This data only takes into account deaths that are recorded as suicides. It does not reflect all suicide attempts. Because the number of suicides varies so much from year to year, three-year averages can be useful. They smooth out the year-to-year variations seen with small numbers. However, readers should view these with caution. There may be only two or three suicides in a given three-year period. This makes it hard to judge trends.

#### 1.3.1 **Observations**

It appears that the rate of suicides has gone up in the NWT, including Yellowknife. Overall, it looks like suicides have gone down in the Small Local Communities. However, it is difficult to make a conclusion on trends in NWT communities, as the number of suicides and population sizes are low. By contrast, it is easier to say that Canadian rates have gone down slowly, because of the larger number of suicides and the larger population size.

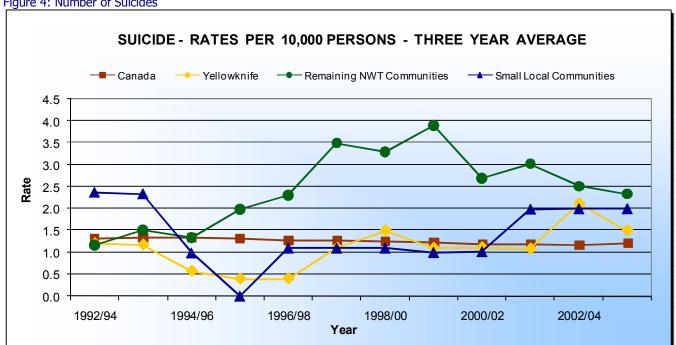


Figure 4: Number of Suicides

Source: Statistics Canada Vital Statistics.



# 1.3.2 Analysis

The small number of suicides makes it hard to define trends. As a result, it is hard to tell whether diamond mining has had a positive or negative impact.

<sup>&</sup>lt;sup>5</sup> Due to the small number of suicides and the small population size, it is hard to be sure if there is a real trend.

#### **Communicable Diseases** 1.4

#### SEXUALLY TRANSMITTED INFECTIONS

Sexually transmitted infections (STIs) can affect the health and well-being of people living in the North. An STI can also make it hard to have children. Risky actions can increase the chance of getting an STI. This report only includes data on chlamydia and gonorrhoea. This is because they are the most reported STIs.<sup>6</sup> In the middle of 2008 there was an outbreak of syphilis in the NWT. This STI was once thought to be nearly extinct. Before this outbreak, there were only four cases in the past ten years. <sup>7</sup> The syphilis outbreak has subsided over the course of 2009, with the number of reported cases dropping from 23 between January and March, to 11 between April and June, and then six between July and September.8

#### Observations 1.4.1

STI rates have gone up in the NWT. This is especially true for youth aged 15-24. Rates are climbing in both Yellowknife and the Small Local Communities. Rates in Canada have remained fairly stable.

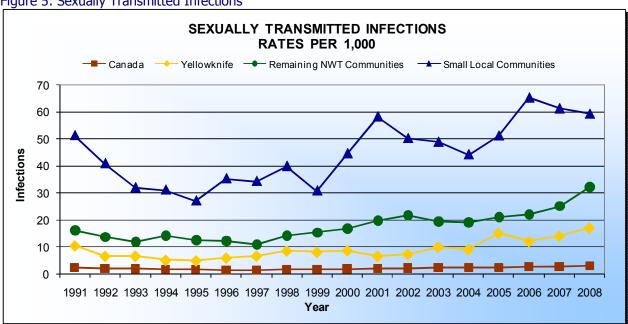


Figure 5: Sexually Transmitted Infections

Source: NWT Health and Social Services Communicable Disease Registry; NWT Bureau of Statistics; Sexually Transmitted Diseases in Canada: 1996 Surveillance Report; and Public Health Agency of Canada.

<sup>&</sup>lt;sup>6</sup> There are many other types of STIs, including genital herpes, HIV/AIDS, human papillomavirus (HPV), lymphogranuloma venereum (LGV) and syphilis.

<sup>&</sup>lt;sup>7</sup> Case numbers include congenital, infectious and non-infectious syphilis. Syphilis case numbers are from the NWT Department of Health and Social Services, NWT Communicable Disease Registry found in the following departmental publications: Syphilis Update - To Week Ending January 30, 2009 [2000-2008], Epi North Winter 1999/2000, p. 19 [1999] and Epi North, Spring 1999, p. 18 [1998].

NWT Department of Health and Social Services, Communicable Diseases Registry.



## 1.4.2 Analysis

It is unclear whether the recent outbreak of syphilis is related to diamond mine activity. However, there has been outbreak of syphilis in Alberta over the last few years that began in Calgary and Edmonton and then spread into north Alberta. It is likely that the NWT's own outbreak of syphilis had its beginnings in Alberta.

The trend of increasing rates of STIs may be related to a shift in public attitudes toward STI prevention, now that HIV/AIDS is no longer regarded as a death sentence. Due to advances in the medical treatment of HIV/AIDS, this STI has come to be viewed as a condition one can live with.

Reduced supervision by parents, as a result of work schedules or mine jobs, may have led to an increase in STIs. Alcohol and drug abuse, as a result of higher incomes from mine jobs, may have also played a role in the increase of STIs.

#### **TUBERCULOSIS**

Tuberculosis (TB) is higher in some parts of the population than others, including: Aboriginal people, immigrants, and people infected with HIV. The NWT has been very successful at minimizing the spread of TB. Still, case rates are higher in the NWT than in Canada.<sup>10</sup>

<sup>&</sup>lt;sup>9</sup> Alberta Blood-borne Pathogens and Sexually Transmitted Infections Surveillance Working Group, *Alberta Blood-borne Pathogens and Sexually Transmitted Infections Surveillance Report 2008* (Edmonton, AB: Alberta Health and Wellness, 2008) ch 10 and 11. CBC Northbeat, *CBC News Transcript – Syphilis Outbreak in the NWT*, September 12, 2008, 6:00 p.m.

<sup>&</sup>lt;sup>10</sup> Data for tuberculosis is contained in Appendix C: Data Tables.

# 2 Family & Community Well-being

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 2.

## 2.1 Teen Births

The teen birth rate is included because employment-induced in-migration and transients can add to unwanted pregnancies. <sup>11</sup> Teen births may also point to mothers who are under stress due to unplanned pregnancies. Some teen mothers may not be mature enough for the demands of raising a child. Stress and lack of maturity may affect the well-being of both the child and parents in a bad way. In addition, teen parents are more likely to be single parents than older parents are.

## 2.1.1 Observations

The teen birth rate has dropped across the NWT. It has dropped the most in Small Local Communities. Rates have also been falling in Canada.

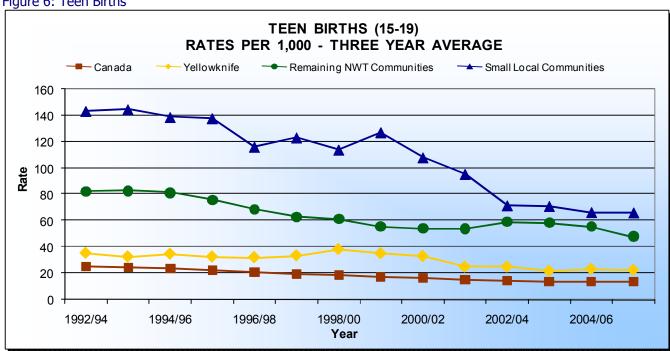


Figure 6: Teen Births

Source: Statistics Canada Vital Statistics.

Page 10 of 67

<sup>&</sup>lt;sup>11</sup> Diavik SEER, Vol. 7.4.1.



# 2.1.2 Analysis

The decrease in the teen birth rate may be due to a number of factors. More planned parenting, delayed childbirth, or more use of birth control could all lead to a drop in the rate. Another reason could be that more teens are pursuing education. As more teens are able to join the workforce upon finishing their schooling, there could be growth in the number of young women working.

A continued drop in the number of teen births will reduce stress on services for teen mothers.

# 2.2 Single-parent Families

Single-parent families face many challenges, and often have lower social and economic status than two-parent families. Stress can be higher for children coming from single-parent families than for those from two-parent families. Single parents often have a more negative view of their own health status.<sup>12</sup>

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 2.1.

#### 2.2.1 Observations

The percent of single-parent families has gone up across Canada and the NWT. In the NWT, the biggest rise in single-parent families was in the Small Local Communities. Most of this increase occurred after 1996. In Small Local Communities, the percent of single-parent families went up by about 12 percent, as of 2006. In contrast, in Canada the percent went up by about 1.5 percent. The Yellowknife trend mirrors the Canadian trend.

Families that have one parent are more often low-income households. The percent of children in single-parent families who are in low income families has decreased in Canada and the NWT. The rate has not changed much in the Small Local Communities.

Page 12 of 67

<sup>&</sup>lt;sup>12</sup> NWT Health Status Report, GNWT 1999, page 59.

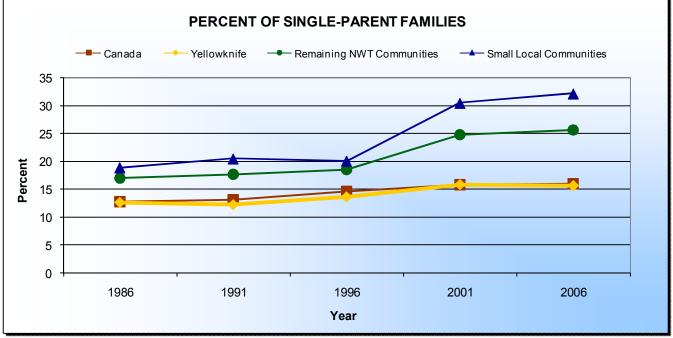
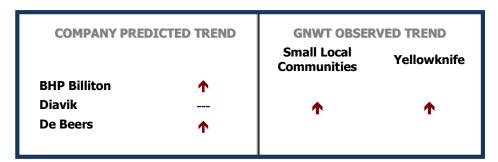


Figure 7: Percent of Single Parent Families

Source: Statistics Canada Census.



# 2.2.2 Analysis

The increase in single-parent families in the Small Local Communities may be influenced by rotation schedules or one partner living out of the house in the hope of finding work. Since the Yellowknife trend mirrors the Canadian trend, it is not likely a result of diamond mine development.

Having more single-parent families could affect the NWT economy and its ability to grow. This could happen if, for example, parents do not have access to daycare and are unable to work. Single-parent families may also need more services and support.

# 2.3 Children Receiving Services

The first six years of life affect how a child will develop into an adult. Children who do not grow up in safe environments are at a disadvantage. Children with problems resulting from parent abuse or neglect are also disadvantaged. The number of children removed from their parents or guardians, or receiving services in their own homes, may be one measure of children at risk.

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 2.2.

#### 2.3.1 Observations

A change in child welfare policy in the late 1990s means that data from before 2000/01 cannot be compared with more recent data. Since 2000/01, rates of children receiving services have gone up in the NWT. There is no clear trend in Yellowknife.

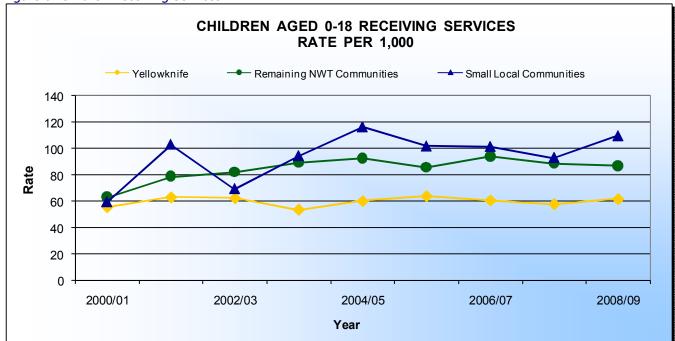


Figure 8: Children Receiving Services

Source: NWT Health and Social Services Child and Family Information System and NWT Bureau of Statistics.



## 2.3.2 Analysis

In 1998, the *Child and Family Services Act* created a new option for children at risk. Now a child welfare worker can work with the child and the family in the home, to develop a 'plan of care' agreement. An equivalent category to 'a plan of care agreement' did not exist under the previous *Act*. Since the new *Act* came into force, parents have been more inclined to seek services for their children, or family, now that they do not have to automatically give up parental rights. This has resulted in an increase in the number of children receiving services from the 1990s into the 2000s.<sup>14</sup> The vast majority of this increase has been from children who are living at home. And, of these children receiving services in their homes, most service arrangements originated through voluntary agreements as opposed to court orders.

Changes in staff can also affect the number of children receiving help. Public and staff awareness can affect reporting, as well.

<sup>&</sup>lt;sup>13</sup> Observed trend begins in 2000/01.

<sup>&</sup>lt;sup>14</sup> See Table 9.1 in Appendix C: Data Tables.

# 2.4 Family Violence

While it is clear that family violence is a serious problem in the NWT, getting a complete picture of actual levels of family violence in Canada or the NWT is difficult. Challenges measuring family violence include:

- Spousal assault is not a specific offence under the Criminal Code. In reporting incidents of spousal assault, the RCMP records Criminal Code offences associated with family violence such as assault, sexual assault, harassment and stalking as cases of spousal assault if the victim and offender are known to be spouses.
- There are also many barriers facing victims, making it difficult for them to safely leave a violent home. Many victims are hesitant to report family violence out of fear and/or loyalty to their family members. Many of those facing such barriers reside in remote communities.
- National research tells us that people, particularly women, are abused many times before they report it to the police.

This report examines family violence through data on spousal assault and shelter admissions for women and children. This choice was made because these were the indicators agreed to in the SEAs.

Research reveals that while both men and women experience and commit family violence, women experience more frequent and severe family violence, and Aboriginal women are particularly vulnerable to family violence.

It is difficult to use a single indicator to measure family violence. Victims of violence always take steps to stop, reduce or avoid violence, but their responses are very individual and specific to their situation, and only a few methods used by victims to resist violence are tracked or documented. Data sources like police reports of assault by spouses, shelter use, and applications for emergency protection orders give us a partial measure of family violence in the NWT, but these are just the "tip of the iceberg". Research and the experience of front line workers tell us that many victims of family violence do no use shelters and are not confident that the justice system can adequately protect them, and that the majority of victims are victimized several times and with increasing seriousness before seeking formal help.

#### 2.4.1 Observations

Rates of reported spousal assault appear to have fallen. However, because of the challenges measuring family violence discussed above, it is difficult to conclude if spousal assault is actually decreasing. Victims may feel too intimidated to report abuse, and police may not be aware of a spousal relationship between victim and attacker.

While reported shelter use has fallen, family violence in the NWT is still very high.

Since the *Protection Against Family Violence Act* came into force in April 2005, 370 Emergency Protection Orders have been granted by the courts. The majority of applicants are Aboriginal women with children who have suffered from family violence for many years. This *Act* was meant to make it easier for victims to seek protection from abuse and harm. Service providers have indicated that many of the victims accessing protection under this legislation would not have come forward to RCMP or other frontline providers to seek help before the legislation came into force.

**REPORTED SPOUSAL ASSAULT RATES PER 1,000 PERSONS 15 YEARS & OLDER** --- Remaining NWT Communities → Small Local Communities Yellowknife 40 35 30 25 20 15 10 5 0 1996 1998 2000 2002 2004 2006 2008 Year

Figure 9: Reported Spousal Assault Rates

Source: RCMP reported statistics for the NWT (collected for the Uniform Crime Reporting (UCR) Survey).

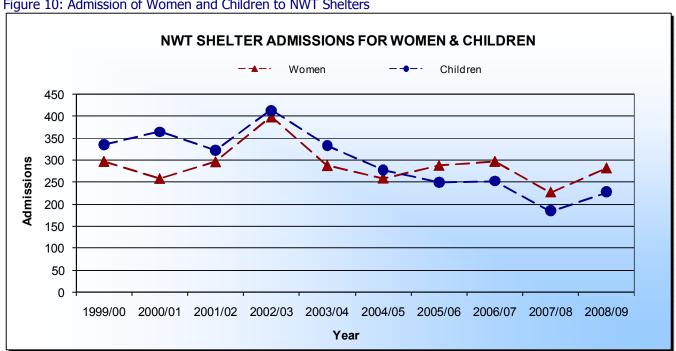


Figure 10: Admission of Women and Children to NWT Shelters

Source: NWT Health and Social Services Family Violence Shelter Reports.

COMPANY PREDICTED TREND		GNWT OBSERVED TREND		
		Small Local Communities	Yellowknife	
BHP Billiton	<b>^</b>			
Diavik	<b>^</b>			
De Beers	<b>^</b>			

## 2.4.2 Analysis

It is difficult to conclude if family violence is going up or down as a result of the challenges of measuring family violence noted above. As well, an increase or decrease in reporting for this indicator can mean very different things. For example, an increase in reporting may be a result of better social awareness and support for victims. On the other hand, a decline in reporting may reflect an increase in barriers to victims in coming forward to report to police.

A study by Statistics Canada shows that high unemployment, social isolation, alcohol consumption, younger couples and more common-law unions may be risk factors for family violence. Many of these factors are more common in the North.<sup>15</sup>

Diamond mine activity can bring opportunities as well as risks. In times of economic uncertainty and job losses, spousal assault may increase due to stress and insecurity. Employment opportunities that bring increased income may bring with them more alcohol and time away from family. Improved employment options for women can also provide them with more choices. This may make them less vulnerable to family violence. However, successful employment of a victim of family violence may enrage her partner and endanger her well-being even further.

Page 18 of 67

<sup>&</sup>lt;sup>15</sup> Family Violence in Canada: A Statistical Profile, 2008, Statistics Canada, pg. 12.

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## 3 Crime

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 3.

There are currently no RCMP detachments in Detah, N'dilo, Gamètì and Wekweètì. Gamètì is regularly patrolled out of Behchokò; the others are patrolled out of Yellowknife. Data for communities without detachments is included in the data for the communities they are policed out of.

## 3.1 Total Police-reported Crimes

The crime rate in the NWT is made up of a number of *Criminal Code* offences, including violent crime, property crime and other *Criminal Code* offences. Traffic offences are reported by police but are not included in the crime rate. When there is an incident involving more than one crime, only the most serious crime is reported.<sup>16</sup>

## 3.1.1 Observations

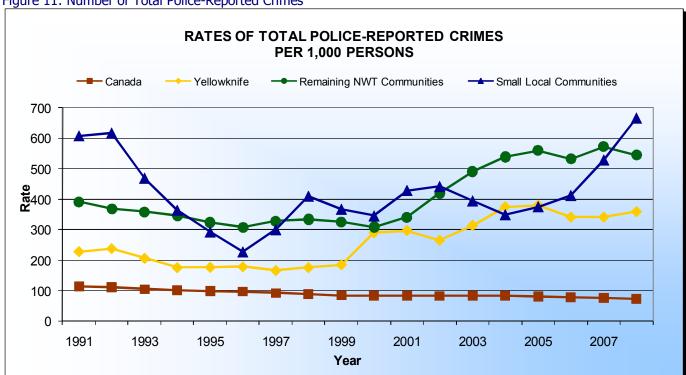


Figure 11: Number of Total Police-Reported Crimes

Source: Uniform Crime Reporting (UCR) Survey, Statistics Canada.

Page 20 of 67

<sup>&</sup>lt;sup>16</sup> This data gives a general look at the quantity of *Criminal Code* offences as reported by the RCMP. It does not show changes in the seriousness of crimes being committed and it does not include the number of charges laid.



Unlike the Canadian trend, crime rates have been going up in the NWT. These increases are mostly driven by increases in other *Criminal Code* offences.

Changes to the youth justice system occurred in 2003, as a result of the introduction of the new *Youth Criminal Justice Act*. As a result, fewer youth have been charged and sentenced to custody. More youth who are in conflict with the law are being dealt with in their communities rather than through the formal justice system.

## 3.1.2 Analysis

Due to a change in Yellowknife RCMP reporting between 1999 and 2000, offences that used to be recorded as territorial offences – mostly *Liquor Act* offences – began to be reported as other *Criminal Code* offences. These offences mostly include mischief and disturbing the peace. A similar change in RCMP reporting took place between 2000 and 2002 in all other NWT communities. This led to an increase in the crime rate in those communities.

The crime rate in the NWT continues to be primarily driven by increases in other *Criminal Code* offences. Increases in offences such as mischief and disturbing the peace are typically linked to abuse of alcohol. This increase may be linked to resource development and higher income.

Changes in RCMP activities and resources can also influence crime rate data. A young population, lower education levels, drug and alcohol abuse and trauma from residential schools may lead to higher crime rates in the NWT than in southern Canada.

The RCMP also believes that drug dealers and other organized crime groups have become more active in the NWT. This may be because people have more money from resource development.<sup>18</sup> Increased crime impacts police services and other parts of the justice system.

<sup>&</sup>lt;sup>17</sup> The NWT has a higher proportion of people aged 14-34 than is present in Canada as a whole. Crime is committed most frequently by members of this age group.

<sup>&</sup>lt;sup>18</sup> RCMP report that in recent years, the key transportation hubs in the NWT, Yellowknife and Hay River, have seen the influence of organized crime groups, as well as the violence that is associated with their criminal activities.

## 3.2 Violent Crimes

Violent crimes include:

- Homicide;
- Attempted murder;
- · Assault;
- Sexual assault;
- · Other assaults;
- · Other sexual offences;
- Abduction; and
- · Robbery.

#### 3.2.1 Observations

The rate of violent crime has gone up in Yellowknife. In the Small Local Communities, the rate remains within the range that existed before the diamond mines developed, but is close to exceeding those levels. Violent crime remains higher in the NWT than in Canada. Within the NWT, violent crime is lowest in Yellowknife.

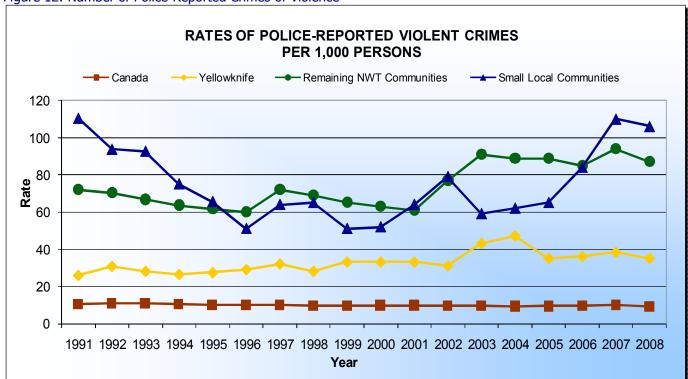


Figure 12: Number of Police-Reported Crimes of Violence

Source: Uniform Crime Reporting (UCR) Survey, Statistics Canada.



## 3.2.2 Analysis

Violent crime in the NWT is often linked to alcohol and drug use. Alcohol plays a large role in the violent crime in the NWT. Heavy consumption of alcohol often leads to serious crimes such as assaults, sexual offences and even murders.

Diamond mine employment can provide higher incomes to people. Higher incomes may contribute to increased drug and alcohol abuse. Increased drug and alcohol abuse may lead to more violent crime. However, low incomes and a lack of employment opportunities may also lead to family breakdown and violence.

Increased violent crime could result in the need for different and possibly more resources for policing and corrections. In the NWT, most male offenders in jail have been convicted of violent crimes. Violent crime can also lead to a need for more shelters, social workers and health and community well-being services. Injuries from violent crime may impact people's ability to work.

<sup>&</sup>lt;sup>19</sup> Violent crime has not exceeded levels seen before the mines. But it has come very close.

#### **Property Crimes** 3.3

Property crimes that are most often reported are:

- Non-violent theft;
- Breaking and entering;
- Fraud; and
- Possession of stolen goods.

#### 3.3.1 **Observations**

Property crime rates have been dropping in Canada and across the NWT. Rates are higher in the NWT than in Canada. The sharper jumps in the trend in the Small Local Communities may be due to the smaller population there. In Canada, the large population makes the trend appear more stable.

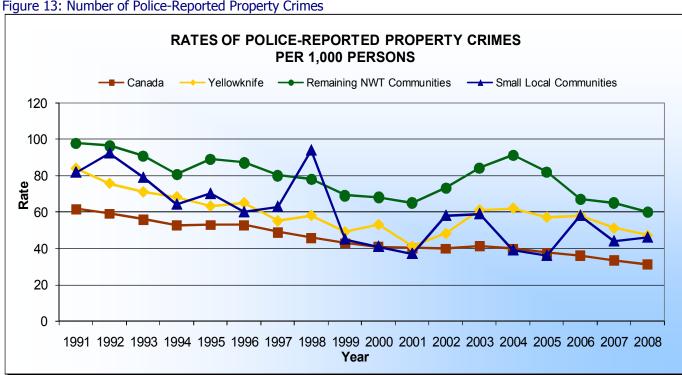


Figure 13: Number of Police-Reported Property Crimes

Source: Uniform Crime Reporting (UCR) Survey, Statistics Canada.



# 3.3.2 Analysis

Property crime rates have been going down in Canada and the NWT since before the diamond mines developed.

## 3.4 Federal Statute Crimes

Federal statute crimes include drug-related offences under the *Controlled Drugs and Substances Act*. Any increase is most likely due to more drug activity.

#### 3.4.1 Observations

Rates of federal statute crimes have been going up in Canada and the NWT. The increases are much sharper in the NWT than in Canada. The trend in Yellowknife and the Small Local Communities is very similar. The small populations in NWT communities means small year-over-year changes are easier to see. The larger population of Canada stabilizes the trend over time.

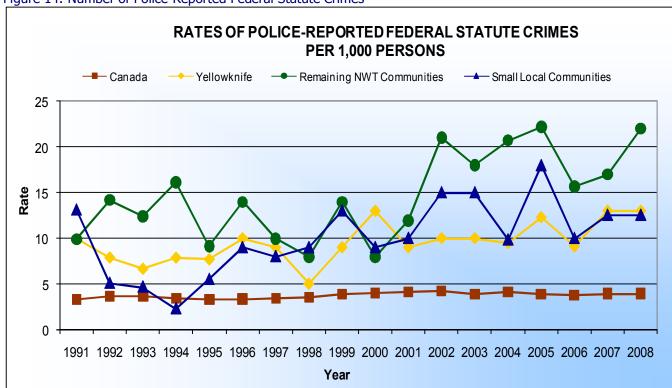


Figure 14: Number of Police-Reported Federal Statute Crimes

Source: Uniform Crime Reporting (UCR) Survey, Statistics Canada.



## 3.4.2 Analysis

Higher reported federal statute crime may be due to more pro-active police enforcement. There could also be more drug activity because of higher incomes due to mine-related jobs. The RCMP has noted that as cash becomes more available, so does the money spent on drugs. When incomes increase in a community, the presence of drug dealers, drugs and organized crime may also increase.

The RCMP confirms that the main drugs in use in the NWT are marijuana and cocaine. This includes crack cocaine.

At meetings held with NWT communities, concerns were shared with the GNWT about rising drug use, mainly by youth. Communities are very concerned about the impact increasing drug use is having on youth.

## 3.5 Other Crimes -Traffic Offences

Traffic crime covers impaired driving, failure to stay at the scene of an accident, and dangerous driving.

#### 3.5.1 Observations

Overall rates of traffic crimes are lower even though vehicle traffic, resource activity, population and alcohol use all rose. Rates were low in Yellowknife and the Small Local Communities for a number of years, but started increasing around 2002. They are still lower than they were before the diamond mines developed.

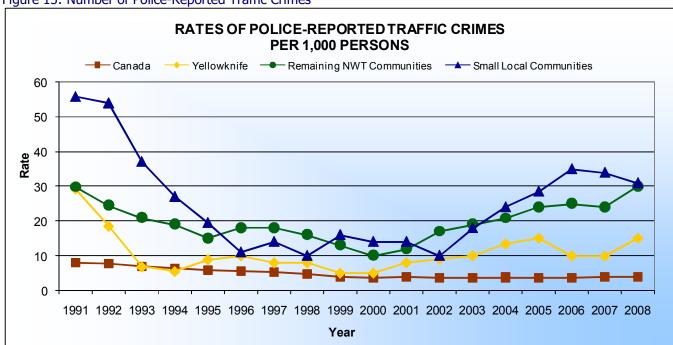


Figure 15: Number of Police-Reported Traffic Crimes

Source: Uniform Crime Reporting (UCR) Survey, Statistics Canada.



## 3.5.2 Analysis

Data does not show any major influence on traffic crime from the mining industry. The data does not show the number of accidents or how severe they are.

<sup>20</sup> Overall, traffic crime is down in these communities. But it may be starting to increase. As a result, it is difficult to tell what the trends are.

#### 3.6 Other *Criminal Code* Offences

Other Criminal Code offences include:

- Mischief;
- Probation or bail violations;
- Prostitution:
- Illegal gambling; and
- Arson.

#### 3.6.1 **Observations**

Rates of other Criminal Code offences have gone up across the NWT. The rate has increased sharply in Yellowknife. The rate in the Small Local Communities has been going up lately, but it is not clear yet if this is a trend. As was noted in Section 3.1, most of the increase in the total crime rate in the NWT has been the result of increases in *Criminal Code* offences. NWT rates for these crimes are much higher than the rate for Canada. The Canadian rate has stayed steady and even dropped a little, while NWT rates have gone up dramatically. There is now a large gulf between the Canadian rate and NWT rates.

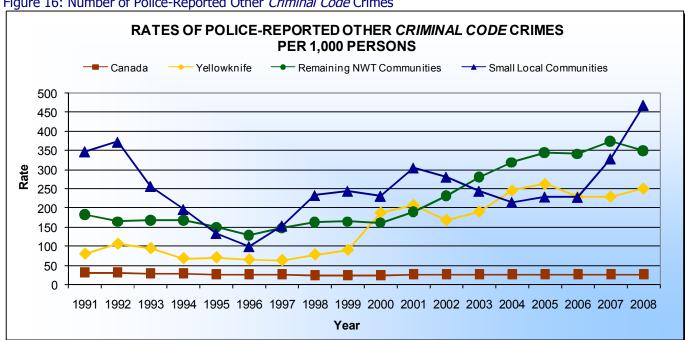


Figure 16: Number of Police-Reported Other Criminal Code Crimes

Source: Uniform Crime Reporting (UCR) Survey, Statistics Canada.



## 3.6.2 Analysis

Much of the increase in other *Criminal Code* offences between 1999 and 2000 in Yellowknife was due to a change in RCMP reporting at that time. A similar change in reporting happened between 2000 and 2002 in the rest of the NWT. Some crimes that used to be reported as territorial offences (*Liquor Act* offences) were recorded as other *Criminal Code* crimes (such as mischief or disturbing the peace). Increases in other *Criminal Code* offences explain much but not all of the increase in the total crime rate.

Most of the real increase in other *Criminal Code* crimes is related to alcohol. The Yellowknife trend may be caused by more income or by in-migration. These may be linked to diamond and other resource activity.

# 4 Housing

There are a few types of housing issues that are most often linked with resource development. These include: the number of people who own a home; the number of people who need to share a house; and people's ability to maintain their home. Changes in the number of rental units also can affect the quality of housing.

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 4.

## 4.1 Ownership

#### 4.1.1 Observations

Overall, home ownership has increased in the NWT. It peaked in 2001 and has slowed since then, but remains higher than it was before the diamond mines developed. In the NWT, the biggest gains in home ownership have been seen in Yellowknife. Home ownership remains lower in the NWT than in Canada. The gap in home ownership between Canada and the NWT appears to be growing.

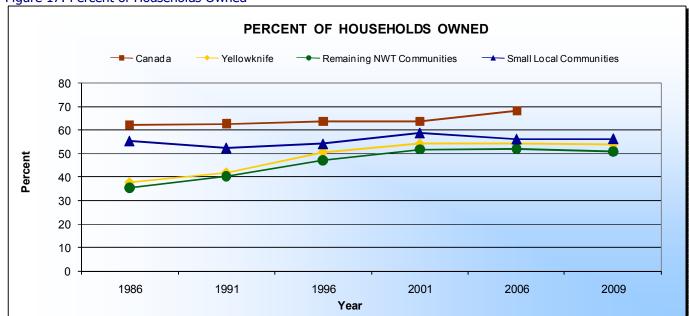


Figure 17: Percent of Households Owned

Source: NWT Housing Needs Survey, NWT Community Survey and Statistics Canada Census.



## 4.1.2 Analysis

The recent lack of growth in home ownership in Yellowknife and the Small Local Communities could be linked to a rise in housing prices. This would be an expected result of in-migration from development.

Higher incomes from increased employment opportunities do not seem to have led to more ownership. Many families may have been turning to GNWT home ownership programs for support. This may be because they have had to spend their money on other life necessities.

Owning a home should lead to improved security. This is most important when people reach retirement.

# 4.2 Crowding

A home is defined as crowded if there are six or more persons living in it. Crowding can be a sign of poverty, but it can also pose health risks and other dangers. Some diseases, such as tuberculosis, spread more easily in crowded conditions.

#### 4.2.1 Observations

Crowding rates have dropped from before the mines began. Rates are highest in the Small Local Communities, but those communities have also seen a very large drop in crowding rates. The Yellowknife trend is very similar to the Canadian trend.

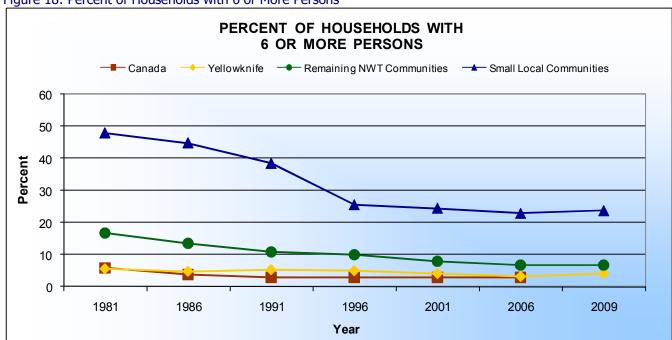


Figure 18: Percent of Households with 6 or More Persons

Source: NWT Housing Needs Survey; NWT Community Survey; and Statistics Canada Census.



#### 4.2.2 Analysis

Family and household structures are changing a lot across the NWT and the rest of Canada. In the last 10 years, the number of households has grown faster than population in all regions of Canada. People have been expecting and demanding more 'living space' at home. They are forming more households, with fewer members. Values, expectations, availability, and income shape both the demand and supply of housing.

The diamond projects have not had the positive impact on housing that was expected. In Yellowknife crowding was expected to drop further. The lack of suitable housing may have made the drop smaller than expected. In- and intra-migration may have added pressure to the limited supply of housing. Rising prices, especially in Yellowknife, may also be a factor.

The large drop in crowding seen in the Small Local Communities may mean that the standard of living there has improved. It may also be a result of changes to family and social structure, and social interaction.

#### 4.3 Core Need

A household is in core need if its housing does not meet one or more of three standards: adequacy, suitability or affordability. Housing is considered inadequate if it is in need of major repair. It is unsuitable if it does not have the needed number of rooms and facilities for those living in it. If a household pays more than 30 percent of its gross income on housing, or if the household lies below the core need income threshold (CNIT) for the community in which it lives, then its housing is unaffordable. The CNIT is a threshold the NWT Housing Corporation uses to show how much income a household should have to own and operate a home or rent in the private market without government help.

When incomes rise, the number of households in core need decreases. This is because the number of people whose income falls below the CNIT for a community will go down. If housing prices go up, core need will also go up. This is because the CNIT for a community will need to be raised to reflect increased costs. Raising the CNIT for a community because of increased costs will put more people below the CNIT for that community. The NWT Housing Corporation revised its CNIT for each community prior to the 2009 Housing Needs Survey in an effort to better represent the true cost of shelter in each community.

#### 4.3.1 Observations

Data only exists from 1996 onward. Since that time, core need has gone up in Yellowknife. It has gone down overall in the Small Local Communities. During the period between 2004 and 2009, core need went up in the Small Local Communities. This is not a trend yet. Core need is still highest in the Small Local Communities.

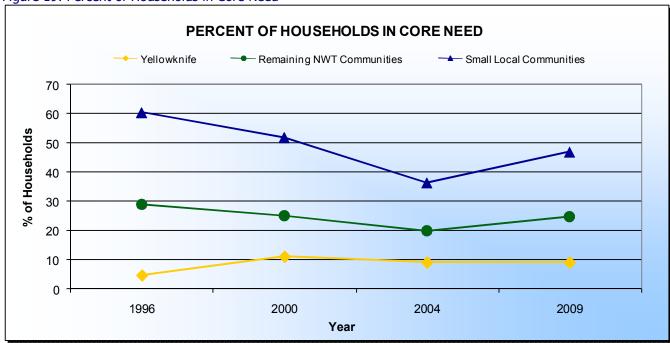


Figure 19: Percent of Households in Core Need

Source: NWT Housing Needs Survey and NWT Community Survey.



## 4.3.2 Analysis

The effects of the economic downturn are evident in many communities, especially in Small Local Communities. The main housing problem in Yellowknife is cost. In the rest of the NWT, suitability and adequacy are the largest problems.

The increase in core need in Yellowknife may be due to inflation. This may be a result of in- and intramigration from development. Higher income from the mining industry may explain the drop in core need in the Small Local Communities.

## 4.4 Vacancies

#### 4.4.1 Observations

The Yellowknife vacancy rate has been quite low for a number of years. In 2009, it went up dramatically.

2002	2003	2004	2005	2006	2007	2008	2009
0.3%	1.7%	3.0%	3.3%	3.3%	1.2%	0.9%	6.0%

The vacancy rate for Canada's 35 major centres also increased between 2008 and 2009. It rose from 2.2 percent in 2008 to 2.8 percent in 2009.

## 4.4.2 Analysis

2009 is the first year that rental vacancy rates have increased since 2005. The high vacancy rates in Yellowknife may be a result of lower demand because of slower growth in youth employment and improved affordability of homeownership options. Rental construction and competition from the condominium market also added upward pressure on vacancy rates. Residents leaving the North due to the rising cost of living or changes in the economy could also be having an effect on the recent increase in vacancy rates.

Yellowknife's low vacancy rate for almost the past 10 years could be linked to:

- High cost of materials;
- Labour shortages related to development; and
- Higher housing prices as a result of in- and intra-migration.

Page 38 of 67

<sup>&</sup>lt;sup>21</sup> CMHC Rental Market Report – Yellowknife Highlights – Fall 2009.

# CULTURAL WELL-BEING & TRADITIONAL ECONOMY

# **Cultural Well-Being & Traditional Economy**

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 5.

#### **Home-language Use to Mother Tongue** 5.1

Language is a way to transmit culture from one generation to another. It allows members of a culture to communicate and make sense of their shared experiences.<sup>22</sup>

#### **Observations** 5.1.1

Aboriginal language use has been dropping in the NWT, especially among those aged 15-24. Rates are highest in the Small Local Communities, but have fallen quite a bit there. The majority of those in the NWT whose first language is not English or French speak an Aboriginal language as their mother tongue.23

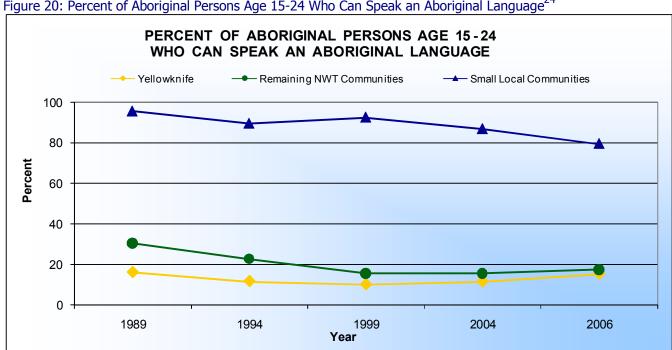


Figure 20: Percent of Aboriginal Persons Age 15-24 Who Can Speak an Aboriginal Language<sup>24</sup>

Source: NWT Labour Force Survey and NWT Community Survey.

Page 40 of 67

<sup>&</sup>lt;sup>22</sup> Royal Commission on Aboriginal Peoples, Volume 3, 'Gathering Strength.'

<sup>&</sup>lt;sup>23</sup> 2006 Statistics Canada Census.

<sup>&</sup>lt;sup>24</sup> Due to the different timing of the surveys from which the data shown above was gathered, the data points are not shown at evenly spaced intervals.



## 5.1.2 Analysis

The increase in Aboriginal language use in Yellowknife since 1999 may be a result of more people moving there from other NWT communities.

Loss of language has an impact on keeping and passing on Aboriginal culture, heritage and traditions. Language is a key way to transfer such knowledge.

# 5.2 Workforce-aged Group Engaged in Traditional Activities

Traditional activities include activities such as:

- Hunting;
- Trapping;
- Fishing;
- Harvesting;
- Sewing; and
- Eating country food.

These activities let people use and strengthen traditional skills and knowledge. Passing down this knowledge can strengthen cultural well-being. It can help communities to be more vital.

#### 5.2.1 Observations

Trapping was much higher in the NWT in the past. In the Small Local Communities, trapping has been recovering a fair bit for some time now. In Yellowknife, the percent of people trapping is low and has not changed much. The 2009 Community Survey done by the NWT Bureau of Statistics found no Métis from the Yellowknife area participated in trapping in 2008.<sup>25</sup> Many people outside Yellowknife do some form of trapping. Trapping has gone up in the Small Local Communities lately.

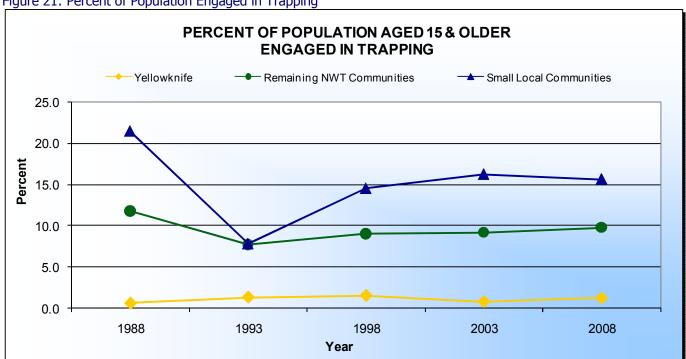


Figure 21: Percent of Population Engaged in Trapping

Source: NWT Labour Force Survey and NWT Community Survey.

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<sup>&</sup>lt;sup>25</sup> See Table 22 in Appendix C: Data Tables.



Data for hunting and fishing activity begins in 1998, after the diamond mines developed. Since then these activities have increased a little in the Small Local Communities. Hunting and fishing have declined in Yellowknife. Data for hunting and fishing activity for Métis from the Yellowknife area begins in 2003. Since then, Métis from the Yellowknife area have become more active in this traditional activity, growing from almost 30 percent participation to over 40 percent.<sup>26</sup>

PERCENT OF POPULATION AGED 15 & OLDER **ENGAGED IN HUNTING & FISHING** Yellowknife --- Remaining NWT Communities → Small Local Communities 50.0 45.0 Percent 40.0 35.0 30.0 25.0 1998 2003 2008 Year

Figure 22: Percent of the Population Engaged in Hunting or Fishing

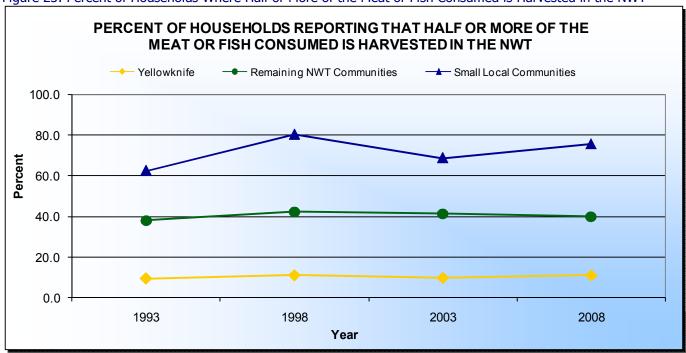
Source: NWT Labour Force Survey and NWT Community Survey.

<sup>&</sup>lt;sup>26</sup> See Table 23 in Appendix C: Data Tables.



More people are eating traditional foods in the Small Local Communities.

Figure 23: Percent of Households Where Half or More of the Meat or Fish Consumed is Harvested in the NWT



Source: NWT Labour Force Survey and NWT Community Survey.

## 5.2.2 Analysis

Some of the increase in trapping in the Small Local Communities may be from more income and from the time available on the rotation schedule working at the diamond mines. The GNWT has also put new programs in place to engage youth and make it easier for people to make a living from trapping.

More hunting and fishing in Small Local Communities could be due to more income and the rotational work schedule.

There seems to be no link between trends in the country foods eaten and the diamond mines.

# **NON-TRADITIONAL ECONOMY**

# **Income & Employment**

## **6.1 Average Income**

This data comes from income tax returns. The more people are paid, the higher average income is. Total employment income goes up as wages rise and as more people are working.

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 6.1.

#### 6.1.1 **Observations**

Average income has been increasing in Canada and across the NWT. The biggest gains have been seen in Yellowknife and the Small Local Communities. Average income is highest in Yellowknife. In that city, it exceeds the average income in Canada. Average income is still lowest in the Small Local Communities.

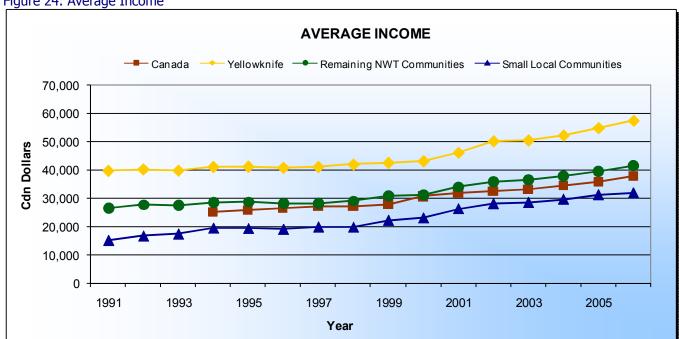


Figure 24: Average Income

Source: Statistics Canada.



## 6.1.2 Analysis

Average income rose noticeably in Yellowknife and the Small Local Communities around the time the diamond mines began to develop.

An increase in average income has led to a decrease in the number of income assistance cases. It has also led to a higher standard of living.

# **6.2 Proportion of High Income Earners (Wage Disparity)**

A large gap between high and low income earners can lead to imbalances in society. Close monitoring helps efforts to correct imbalances in the NWT. The gap between these groups is called wage disparity. It is measured by calculating the proportion of high and middle income earners. If these two groups are growing, this means there are fewer low income earners and that wage disparity is shrinking.<sup>27</sup>

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 6.2.

#### 6.2.1 Observations

The proportion of high and middle income earners has gone up in Canada and across the NWT. This means that wage disparity has gone down. The greatest gains have been made in the Small Local Communities. The proportion of high- and middle-income earners is highest in Yellowknife and lowest in the Small Local Communities. Large improvements in wage disparity have been made in the Small Local Communities.

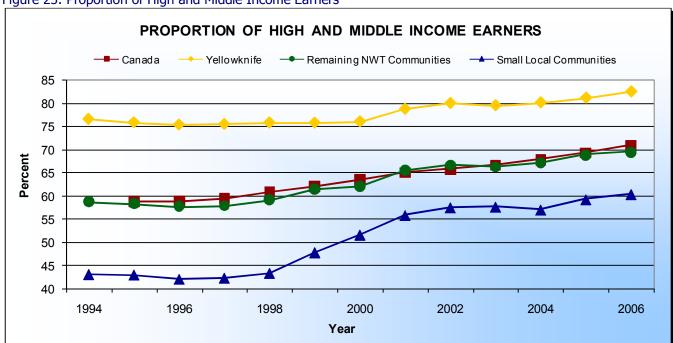


Figure 25: Proportion of High and Middle Income Earners

Source: Statistics Canada.

Page 48 of 67

<sup>&</sup>lt;sup>27</sup> Indicators of Sustainable Development: Guidelines and Methodologies, (New York: United Nations, 2007) 48, states that large income inequality can hold back human development and long-term economic growth.

#### Wage Disparity



## 6.2.2 Analysis

There were concerns during environmental assessments that diamond mine development would lead to more inequality in income levels. This does not seem to have happened. There are now more people in the upper and middle income ranges in all NWT communities than there were before the mines developed. The shrinking gap between Small Local Communities and other NWT communities, including Yellowknife, may be a positive result of diamond mine development.

#### **Income Assistance Cases** 6.3

Case data comes from the average number of households receiving assistance each month.

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 6.3.

#### 6.3.1 **Observations**

The income assistance case rate has been dropping across the NWT. The biggest change has been in the Small Local Communities.

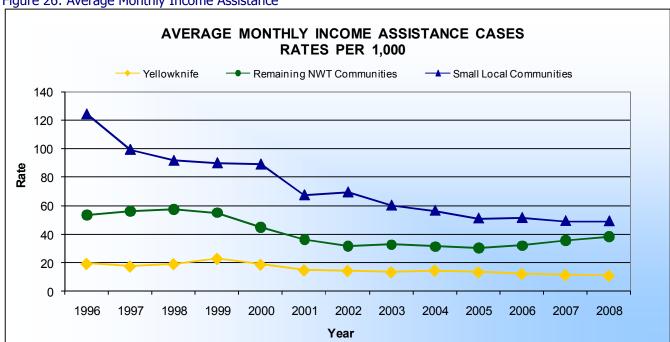


Figure 26: Average Monthly Income Assistance

Source: NWT Education, Culture and Employment and NWT Bureau of Statistics.



## 6.3.2 Analysis

Due to program changes in 2007, it is difficult to compare recent data with data from before that time. Recent changes in the data may reflect policy changes more than real changes. The drop in income assistance cases between 1996 and 1997 was a result of policy changes.

The decrease in income assistance cases since 1997 may be a result of better employment opportunities related to the mining industry. Other factors may include seasonal employment, changes in the cost of living, the number of household dependants and money management practices. In- and intra-migration of people without jobs to Yellowknife may have stopped the rate there from dropping more.

## **6.4 Employment Rate**

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 6.4.

#### 6.4.1 Observations

The employment rate in Yellowknife has dropped a little. The employment rate for the Métis from the Yellowknife area is higher than the NWT rate, but lower than the Yellowknife rate. It is much higher than the rate in Small Local Communities.<sup>28</sup> The employment rate in Small Local Communities has been increasing. It is still much lower here than elsewhere in the NWT and Canada.

The percent of working-aged people who work for more than six months each year has gone up across the NWT. It has gone up the most in the Small Local Communities.

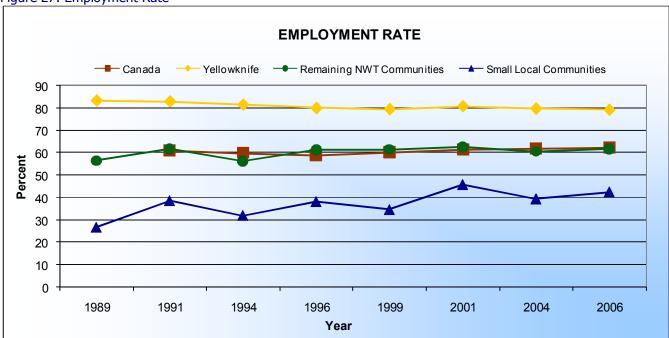


Figure 27: Employment Rate<sup>29</sup>

Source: Statistics Canada Census, NWT Labour Force Survey and NWT Community Survey.

Page 52 of 67

<sup>&</sup>lt;sup>28</sup> See Table 28 in Appendix C: Data Tables.

<sup>&</sup>lt;sup>29</sup> Due to the different timing of the surveys from which the data shown above was gathered, the data points are not shown at evenly spaced intervals.

Comparisons between the Labour Force Survey completed by the NWT Bureau of Statistics and the Census completed by Statistics Canada should be made with caution. Census indicators are often higher due to seasonal employment activities.



## 6.4.2 Analysis

A major factor in the increase in the employment rate in the Small Local Communities is the diamond mines.

The Department of Education, Culture and Employment has been working with other departments and industry to develop apprenticeship and mine-related training programs for NWT residents. Greater access to culturally-fitting education and training has also helped increase many people's educational success and chances of finding jobs.

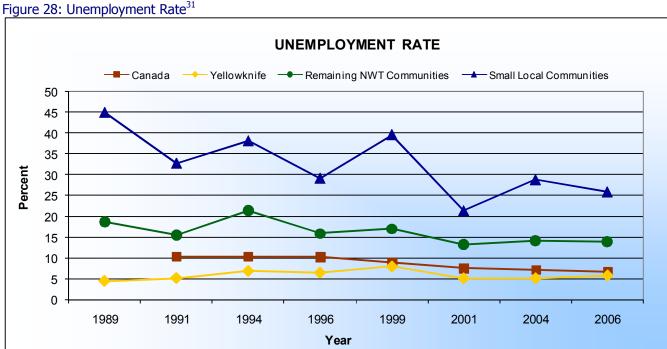
#### **Unemployment Rate** 6.5

The unemployment rate shows the percent of persons (aged 15 and over) looking for work but who are unable to find work.

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 6.5.

#### 6.5.1 **Observations**

The unemployment rate has been dropping in Canada and the NWT. There has not been much change in Yellowknife. Unemployment among the Métis from the Yellowknife area is lower than the NWT rate, and higher than the Yellowknife rate. It is much higher than the rate in Small Local Communities.<sup>30</sup> The rate is highest in Small Local Communities. However, it seems to be dropping faster there than elsewhere.



Source: Statistics Canada Census, NWT Labour Force Survey and NWT Community Survey.

Page 54 of 67

<sup>&</sup>lt;sup>30</sup> See Table 29 of Appendix C: Data Tables.

 $<sup>^{31}</sup>$  Due to the different timing of the surveys from which the data shown above was gathered, the data points are not shown at evenly spaced intervals.

Comparisons between the Labour Force Survey completed by the NWT Bureau of Statistics and the Census completed by Statistics Canada should be made with caution. Census indicators are often higher due to seasonal employment activities.



### 6.5.2 Analysis

People who choose not to look for work cause the unemployment rate to drop. The unemployment rate may also be affected by people moving in and out of communities. Since the participation rate has remained consistent, a drop in the unemployment rate means that more people are becoming employed.

Decreased unemployment in the Small Local Communities is most likely due to job opportunities at the diamond mines.

#### **Participation Rate** 6.6

The participation rate is the percent of persons (aged 15 and older) who are working or looking for work.

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 6.6.

#### 6.6.1 **Observations**

The participation rate has gone up in the Small Local Communities, where the rate is lowest. It has gone down a little in Yellowknife, where the rate is highest. The rate for Métis from the Yellowknife area is lower than the Yellowknife rate, and higher than the NWT rate. It is much higher than the rate in the Small Local Communities.32

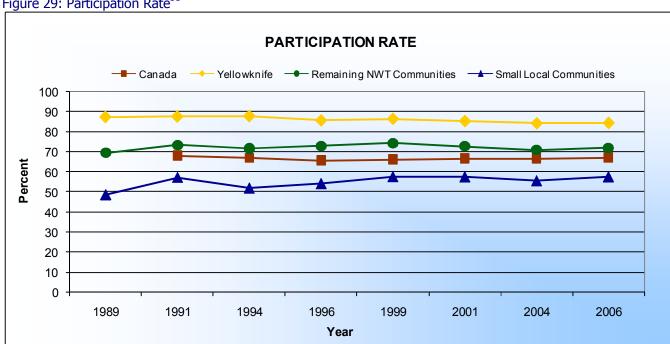


Figure 29: Participation Rate<sup>33</sup>

Source: Statistics Canada Census, NWT Labour Force Survey and NWT Community Survey.

Page 56 of 67

<sup>&</sup>lt;sup>32</sup> See Table 30 in Appendix C: Data Tables.

 $<sup>^{33}</sup>$  Due to the different timing of the surveys from which the data shown above was gathered, the data points are not shown at evenly spaced intervals.

Comparisons between the Labour Force Survey completed by the NWT Bureau of Statistics and the Census completed by Statistics Canada should be made with caution. Census indicators are often higher due to seasonal employment activities.



# 6.6.2 Analysis

Diamond mining seems to have increased the participation rate in the Small Local Communities.

## **Education**

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 7.

#### **High School Completion** 7.1

'High school completion' means people who have at least finished high school. It includes people who have completed high school or grade 12 diplomas. It also includes General Education Diplomas (GEDs) given to mature students. 'Greater than high school' means people who have a trade certificate, college diploma, or university degree.

#### 7.1.1 **Observations**

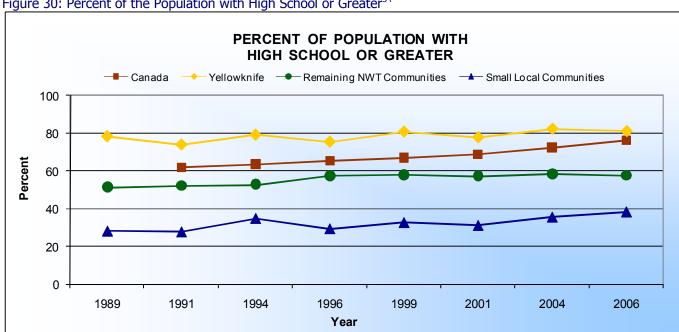


Figure 30: Percent of the Population with High School or Greater<sup>34</sup>

Source: Statistics Canada Census, NWT Labour Force Survey and NWT Community Survey.

Page 58 of 67

Due to the different timing of the surveys from which the data shown above was gathered, the data points are not shown at evenly spaced intervals.

COMPANY PRED	ICTED TREND	GNWT OBSERVED TREND			
		Small Local Communities	Yellowknife		
BHP Billiton	<b>^</b>				
Diavik	<b>^</b>		•		
De Beers	<b>^</b>	<b>T</b>	T		
	<b>↑</b>	<b>^</b>	<b>^</b>		

High school completion rates have been increasing in Canada and across the NWT. The percent of Métis from the Yellowknife area with high school or greater is lower than in Yellowknife, and higher than the NWT rate. It is much higher than in the Small Local Communities.<sup>35</sup>

Education levels have gone up for people aged 20 to 29. In 2006, 67 percent of NWT residents aged 15 years and older had a certificate, diploma or degree.<sup>36</sup> However, educational attainment varies by community type.

Although the percent of population with a high school diploma or greater has gone up in Small Local Communities, the percent of people with a certificate or diploma has gone down.

### 7.1.2 Analysis

Grade extensions were offered in the smaller communities starting in the late 1990s. This led to a rise in the number of graduates. Support from community groups has also helped people to value the benefits of education. Mines have provided incentives for northerners to stay in school by offering educational support, such as scholarships and jobs. Stronger training partnerships between government and industry have helped contribute to higher education levels in the NWT.

The drop in the percent of people with a certificate or diploma in the Small Local Communities could be due to people with certificates or diplomas moving out of the communities.

In addition to varying by community type, educational attainment also varies by ethnicity. The rate of Aboriginal persons with no certificate, diploma or degree (54.8 percent) is much higher than is the case for non-Aboriginal persons (14.1 percent).<sup>37</sup>

<sup>&</sup>lt;sup>35</sup> See Table 31 in Appendix C: Data Tables.

<sup>&</sup>lt;sup>36</sup> See Table 31.1 in Appendix C: Data Tables.

<sup>&</sup>lt;sup>37</sup> 2006 Statistics Canada Census.

#### 7.2 Less than Grade 9

This includes people aged 15 and older with less than grade 9. It also includes youth who are finishing grade 9.

#### 7.2.1 Observations

There has been a drop in the percent of the population with less than grade nine education across the NWT. Those aged 20 to 29 are driving this trend. This trend began to slow in 1994. The greatest change occurred in the Small Local Communities, even though rates remain highest there. The percent of Métis from the Yellowknife area with less than grade nine is higher than in Yellowknife, but lower than in the NWT as a whole. It is much lower than in the Small Local Communities.<sup>38</sup>

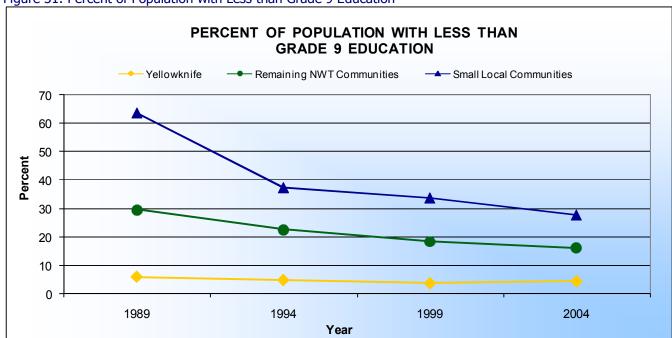


Figure 31: Percent of Population with Less than Grade 9 Education

Source: NWT Labour Force Survey and NWT Community Survey.

COMPANY PREDICTED TREND

Small Local Communities

BHP Billiton
Diavik
De Beers

GNWT OBSERVED TREND

Small Local Communities

Yellowknife

-

<sup>&</sup>lt;sup>38</sup> See Table 32 of Appendix C: Data Tables.

## 7.2.2 Analysis

The drop in the percent of people in Small Local Communities with less than grade 9 before 1994 is partly due to grade extensions. Ongoing "stay in school" efforts by government, industry and communities are making a difference.

There is a direct link between education and employment. More youth are making informed choices. They see that education and skill development lead to better career options. Generally, the higher the education level the more employable one can be and the higher one's income can be. More education could also lead to a drop in income assistance cases.

## 8 Business

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said can be found in Appendix A, Section 8.

#### 8.1.1 Observations

In the last several years, the number of listed businesses in Yellowknife has gone down. In Small Local Communities, there has not been much change in the number of such businesses.

Not including mining, oil and gas and government, major spending has occurred in two sectors. These sectors are housing, and transportation and warehousing. Since 1999, investments in buildings and equipment have increased in both sectors.<sup>39</sup>

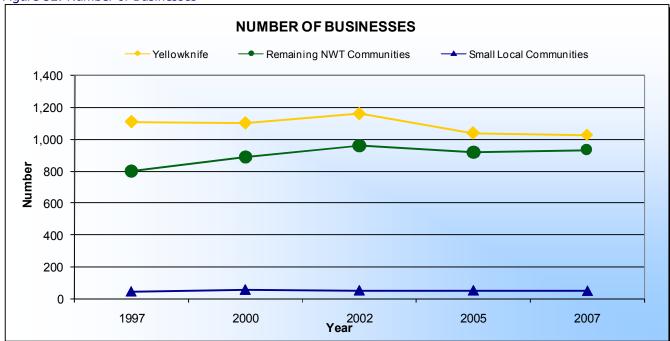


Figure 32: Number of Businesses

Source: NWT Industry, Tourism and Investment.

Page 62 of 67

<sup>&</sup>lt;sup>39</sup> Division between the NWT and Nunavut occurred in 1999.

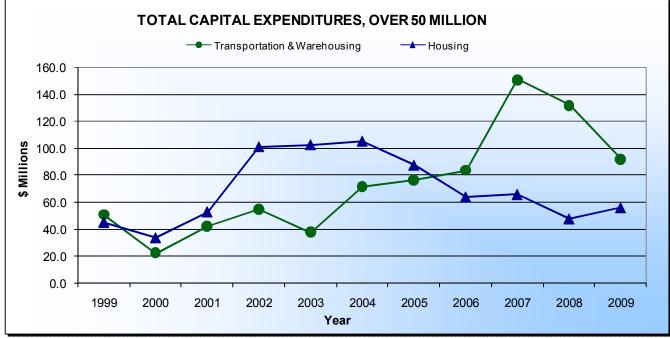


Figure 33: Private & Public Investment, Total Capital Expenditures





## 8.1.2 Analysis

There is no clear link between the recent decline in the number of Yellowknife businesses and diamond mine development. Diamond mine activity may be having an effect on recent increased capital spending on housing and transportation and warehousing. An increase in capital spending indicates an expanding economy.

<sup>&</sup>lt;sup>40</sup> No trend is noted, as data from before diamond mine development is not currently available. Without such data, it is not possible to conclude whether current trends may be influenced by the presence of the diamond mines.

### 9 Net Effect on Government

BHP, Diavik and De Beers predicted certain trends in their EARs. What they said about government costs can be found in Appendix A, Section 9.

#### 9.1.1 Observations

Many things can lead to higher government costs. These include changes in:

- Social trends, such as a change in the crime rate;
- The number of people living in the NWT;
- Use, such as increased industrial road use; and
- · Inflation.

Over the nine year period from 1999/00 to 2008/09, GNWT consolidated total expenditures grew at an average annual rate of 6.7 percent. Much of the increase has been to cover the rising costs of maintaining current program and service levels. Program expectations are also under pressure. Mineral resource development can create demands related to the:

- Use and resulting wear and tear on existing infrastructure;
- Need for new infrastructure;
- Need to mitigate the social stresses created by development and income growth;
- Need to monitor and mitigate environmental effects; and
- Need to invest in areas such as training and business development so that northern residents can benefit from the opportunities available to them.

The GNWT also makes strategic investments. It makes these so that the NWT can see the most benefit from development with the least negative impact. Examples are action plans relating to training and STIs. Other examples are changes to laws, such as the *Protection Against Family Violence Act*, which was created in 2005.

Resource development also creates revenue for the GNWT. Diamond mines pay property, fuel, and corporate income tax. They also collect payroll and personal income tax from their employees. Tax revenues from the mines plus payroll tax and personal income tax paid by employees were estimated to be about \$52 million in 2008. This estimate does not include indirect employment or taxes paid by contractors and their employees. Tax revenues the GNWT receives from the mines, their contractors and their employees is offset under the Territorial Formula Financing (TFF) arrangements. For 2008, net revenues to the GNWT from the diamond mines were estimated to be about \$26 million.

The amount of revenue the GNWT receives is also affected by changes in the number of people living in the NWT. During the 2009/10 fiscal year (April 1, 2009 – March 31, 2010), each new person living in the NWT added \$26,000 to the TFF grant transferred to the GNWT by the federal government. However, this does not take into account the additional costs of government services for the new residents, which can vary greatly. The 2004 Community Survey tells us that about 245 diamond mine workers living in the NWT came from other places. Some of these people would have moved to the NWT with a spouse and perhaps a child.

Although residents benefit from employment and income growth, the GNWT faces growing costs. Unless it has the fiscal resources to deal with these costs, the net impact of development on government may be negative. Resource revenue sharing arrangements with the federal government would help to make the net impact positive.

#### **Net Government Costs**



### 9.1.2 Analysis

Mining activity can lead to increased costs for government. Mining activity also increases government revenues. If the territorial government faces a net fiscal cost, it will be less able to adapt to the demands of development.

<sup>41</sup> The direction of the trend cannot be stated with certainty. The GNWT does not have the information systems in place to conclude on this trend with certainty.

Page 65 of 67

# **10 Sustainable Development**

### 10.1 Secondary Industry

For diamond mines, an example of secondary industry is the cutting and polishing of rough diamonds. Secondary industry can also mean more chances in northern jewellery design, manufacturing, retailing and diamond tourism.

Not all of the diamond mine companies talked about secondary industry in their EARs. To find more information about what they said, please see Appendix A, Section 10.

#### 10.1.1 Observations

Access to rough diamonds created a chance for cutting and polishing businesses to start up in the NWT. At the start of 2009, the NWT had three diamond processing plants:

- Arslanian Cutting Works NWT Ltd.;
- Polar Bear Diamond Factory; and
- Crossworks Manufacturing Ltd.

Together, these companies employed about 40 people in their NWT factories during 2009. Cutters, polishers, bruters and sawyers make up most of the workforce. Arslanian Cutting Works NWT Ltd., Polar Bear Diamond Factory and Crossworks Manufacturing Ltd. are GNWT Approved Northern Manufacturers. Arslanian Cutting Works NWT Ltd., and Polar Bear Diamond Factory participate in the GNWT Polished Diamond Certification Program.

By year end 2009, Arslanian Cutting Works NWT Ltd., and Polar Bear Diamond Factory were closed, primarily as a result of the inability to secure financing in the aftermath of the global economic crisis. Employment at Crossworks Manufacturing Ltd. totaled about 11 people.

A number of businesses have inquired and may start up operations in the NWT in the future.



### 10.1.2 Analysis

The growth in this industry over the last decade is due to:

- Local access to rough diamonds;
- GNWT certification programs;
- · Persistence and marketing by the private sector; and
- · Global markets and retail demand for diamond jewellery.

Polished sales in 2009 fell globally by about 27 percent. The crisis and recovery is still ongoing. Growth in this sector will help the NWT to grow a diverse economy and to sustain development

The Government of the Northwest Territories takes no responsibility for financial losses suffered as a result of reliance on the information in this report.

**Appendix C Data Tables** 

# **Table of Contents**

NWT P	POPULATION STATISTICS		Housin	g	
1.	Population Statistics	1	18.	Ownership	39
			19.	Crowding	40
COMM	UNITY, FAMILY & INDIVIDUAL WELL-BEING		20.	Core Need	41
Individ	lual Well-being				
2.	Potential Years of Life Lost	2	CULTU	RAL WELL-BEING & TRADITIONAL ECONOMY	
3.	Doctor-diagnosed Injuries & Poisonings	4	Cultura	al Well-Being & Traditional Economy	
4.	Nurse-diagnosed Injuries & Poisonings	6	21.	Home-language Use to Mother Tongue	42
5.	Suicides	8	22.	Population Engaged in Trapping	43
6.	Communicable Diseases	10	23.	Population Engaged in Hunting or Fishing	44
			24.	Meat & Fish Consumed and Harvested	44
Family	& Community Well-being				
7.	Teen Births	14	NON-T	RADITIONAL ECONOMY	
8.	Single-parent Families	16	Income	e & Employment	
9.	Children Receiving Services	20	25.	Average Income	45
10.	Spousal Assault	23	26.	Proportion of High-income Earners	47
11.	Women & Children Admitted to Shelters	26	27.	Income Assistance Cases	50
			28.	Employment Rate	52
Crime			29.	Unemployment Rate	54
12.	Total Police-reported Crimes	27	30.	Participation Rate	55
13.	Violent Crimes	29		·	
14.	Property Crimes	31	Educat	ion	
15.	Federal Statute Crimes	33	31.	High School Completion	56
16.	Other Crimes-Traffic Offences	35	32.	Less Than Grade 9	58
17.	Other Criminal Code Offences	37			
			Busine	SS	
			33.	Registered Businesses	59
			34.	Capital Investments	60

# **NWT POPULATION STATISTICS**

**TABLE 1: POPULATION STATISTICS, 1991 & 1996 – 2009** 

	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1991	38,746	16,229		19,619	2,898	159	270	303	1,617	130	419
1996	41,741	18,256		20,358	3,127	194	263	326	1,764	146	434
1997	41,625	18,307		20,193	3,125	199	273	327	1,755	135	436
1998	40,802	17,664		19,968	3,170	198	290	335	1,759	138	450
1999	40,638	17,469		19,972	3,197	201	285	352	1,755	138	466
2000	40,480	17,414		19,828	3,238	204	289	355	1,765	142	483
2001	40,844	17,772		19,795	3,277	214	290	358	1,785	138	492
2002	41,665	18,409		19,904	3,352	219	293	391	1,819	142	488
2003	42,561	19,210		19,945	3,406	214	300	392	1,870	151	479
2004	43,301	19,622		20,272	3,407	237	288	378	1,882	139	483
2005	43,399	19,644		20,300	3,455	240	292	352	1,943	140	488
2006	43,198	19,522		20,198	3,478	255	291	334	1,977	142	479
2007	43,545	19,674		20,358	3,513	257	295	328	2,001	140	492
2008	43,720	19,910		20,272	3,538	257	291	322	2,030	139	499
2009	43,439	19,711		20,204	3,524	257	295	312	2,026	137	497

Source: NWT Bureau of Statistics Population Estimates.

Note: ".." means data is not available.

# **COMMUNITY, FAMILY & INDIVIDUAL WELL-BEING**

## **Individual Well-Being**

# **Potential Years of Life Lost (PYLL)**

TABLE 2: POTENTIAL YEARS OF LIFE LOST (<75 YEARS), RATES PER 1,000 PERSONS, THREE YEAR ROLLING AVERAGE, 1991/93 & 1996/98 - 2003/06

	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities
1991/93	72	48	89	91
1996/98	67	41	87	82
1997/99	69	46	89	73
1998/00	72	48	96	59
1999/01	70	41	97	52
2000/02	65	42	87	44
2001/03	70	45	92	57
2002/04	68	54	80	54
2003/05	64	47	80	45
2004/06	61	45	76	60

Source: Statistics Canada Vital Statistics.

Notes: Three year rolling average PYLL rate per 1,000 persons = three year rolling average PYLL / (three year rolling average population / 1,000 persons).

- The three year rolling average population for 1991/93 = (1991 population + estimated 1992 population + estimated 1993 population) / 3.
- Estimated population for 1992 = 1991 population + [(1996 population 1991 population) / 5].
- Estimated population for 1993 follows same methodology as estimated population for 1992.
- Rates are based upon 2007 population estimates.

TABLE 2	2.1: POTENTIAL YEARS	OF LIFE LOST	(< <b>75</b> Years), 1991-2006	
	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities
1991	2,907	838	1,766	303
1992	2,760	983	1,533	244
1993	2,792	563	1,971	258
1994	2,929	1,040	1,678	211
1995	2,720	805	1,789	126
1996	3,098	751	1,977	370
1997	2,254	754	1,365	135
1998	2,918	737	1,916	265
1999	3,328	965	2,070	293
2000	2,570	797	1,759	9
2001*	2,587	387	1,943	205
2002*	2,861	1,072	1,488	227
2003*	3,326	1,035	2,054	136
2004*	2,430	961	1,247	190
2005	2,441	747	1,560	134
2006	3,047	960	1,786	301

Source: Statistics Canada Vital Statistics.

Note: "\*" means that the sum of the community types may not add to the NWT total because of deaths in the NWT that could not be attributed to a community.

# **Injuries**

TABLE 3: DOCTOR-DIAGNOSED INJURIES & POISONINGS, AGE STANDARDIZED RATE PER 1,000 PERSONS, 1994/1995 - 2008/09

	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities
1994/95	271	321	249	179
1995/96	270	315	249	185
1996/97	261	311	233	179
1997/98	250	289	231	162
1998/99	247	292	222	163
1999/00	231	272	207	157
2000/01	228	269	207	151
2001/02	210	237	195	146
2002/03	203	226	190	149
2003/04	193	210	192	114
2004/05	199	209	199	155
2005/06	209	215	212	156
2006/07	203	212	205	152
2007/08	209	203	228	153
2008/09	207	196	230	148

Sources: Department of Health and Social Services, Medicare, NWT Bureau of Statistics, and Department of Industry Trade and Investment.

Notes: These numbers are estimates subject to future revisions due to record revisions, data entry delays and database design changes.

N'dilo and Detah numbers are included in Yellowknife, as separate postal codes do not exist for each community.

Numbers include physician diagnosed injuries and poisonings regardless of location (clinic, hospital or other location).

Nurse practitioner diagnosed injuries and poisonings are included.

Some individuals may be diagnosed more than once for the same injury or poisoning.

1994/95 and 1995/96 rates are calculated using estimated population for 1994 and 1995.

Estimated 1992 population = 1991 population + average annual population growth.

Average annual population growth = [(1996 population - 1991 population) / 5].

Estimated 1994 and 1995 population follows same methodology as estimated 1992 population.

TABLE 3	.1: DOCTO	R-DIAGNO	SED INJURIES	AND POISONIN	IGS, 199	4/95 - 20	08/09		
	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1994/95	11,049	5,632	4,934	483	24	91	301	21	46
1995/96	11,152	5,638	4,992	522	31	95	327	29	40
1996/97	10,903	5,744	4,661	498	28	72	333	24	41
1997/98	10,396	5,341	4,613	442	39	63	259	24	57
1998/99	10,033	5,184	4,402	447	30	76	259	28	54
1999/00	9,352	4,800	4,102	450	39	72	264	28	47
2000/01	9,213	4,695	4,090	428	34	76	226	30	62
2001/02	8,560	4,267	3,869	424	31	93	220	20	60
2002/03	8,456	4,206	3,794	456	23	83	280	22	48
2003/04	8,253	4,072	3,840	341	19	67	204	14	37
2004/05	8,697	4,165	4,079	453	32	99	253	24	45
2005/06	9,152	4,298	4,379	475	34	115	260	23	43
2006/07	8,825	4,187	4,178	460	19	103	266	16	56
2007/08	9,234	4,048	4,717	469	21	83	274	21	70
2008/09	9,177	3,977	4,738	462	35	79	258	19	71

Department of Health and Social Services, Medicare. Source:

These numbers are estimates subject to future revisions due to record revisions, data entry delays and database design changes. Notes:

N'dilo and Detah numbers are included in Yellowknife, as separate postal codes do not exist for each community.

Numbers include physician diagnosed injuries and poisonings regardless of location (clinic, hospital or other location).

Some individuals may be diagnosed more than once for the same injury. Nurse practitioner diagnosed injuries and poisonings are included.

TABLE 4: NURSE-DIAGNOSED INJURIES & POISONINGS, AGE STANDARDIZED RATE PER 1,000 PERSONS, 2000/01 - 2006/07

	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities
2000/01	Nr		253	200
2001/02	Nr		251	256
2002/03	Nr		304	324
2003/04	Nr	••	277	290
2004/05	Nr	••	290	282
2005/06	Nr	••	303	263
2006/07	Nr		311	248

Sources: Department of Health and Social Services, Community Health Centre Data Extract and NWT Bureau of Statistics.

Notes: "nr" means not relevant.

".." means data is not available.

These numbers are estimates subject to future revisions due to record revisions, data entry delays and database design changes.

Yellowknife residents (including N'dilo and Detah) are not reported as they are generally diagnosed at Stanton Territorial Hospital's emergency department (by physicians).

Remaining NWT Communities excludes residents of communities served by local physicians at hospitals (Hay River, Hay River Reserve, Enterprise, Fort Smith and Inuvik).

Age-standardized rate for the NWT is not relevant. Most NWT residents would have most of their injuries diagnosed by local physicians - usually at a hospital.

A new community health information system was implemented as of April 1, 2000. Previous data are not comparable due to changes in data collection. Numbers primarily include nurse diagnosed injuries and poisonings at health centres.

In some cases an individual may have been treated more than once for the same injury or poisoning.

Source: Department of Health and Social Services, Health Suite.

Notes:

".." means data is not available.

COMMUNITIES AND DIAMONDS, 2009

These numbers are estimates subject to future revisions due to record revisions, data entry delays and database design changes.

Yellowknife residents (including N'dilo and Detah) are not reported as they are generally diagnosed at Stanton Territorial Hospital's emergency department (by physicians).

Remaining NWT communities excludes residents of communities served by local physicians, usually at hospitals (Hay River, Hay River Reserve, Enterprise, Fort Smith and Inuvik). However, these residents are included in the NWT total.

A new community health information system was implemented as of April 1, 2000. Previous data are not comparable due to changes in data collection. Numbers primarily include nurse diagnosed injuries and poisonings at health centres.

In some cases, an individual may have been treated more than once for the same injury or poisoning.

### **Suicides**

TABLE 5: THREE YEAR ROLLING AVERAGE NUMBER OF SUICIDES, RATE PER 10,000 PERSONS, 1992/94 & 1996/98 - 2003/05

	Canada	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities
1992/94	1.3	1.3	1.2	1.2	2.4
1996/98	1.3	1.4	0.4	2.3	1.1
1997/99	1.3	2.3	1.1	3.5	1.1
1998/00	1.2	2.4	1.5	3.3	1.1
1999/01	1.2	2.5	1.1	3.9	1.0
2000/02	1.2	1.9	1.1	2.7	1.0
2001/03	1.2	2.1	1.1	3.0	2.0
2002/04	1.2	2.3	2.1	2.5	2.0
2003/05	1.2	1.9	1.5	2.3	2.0

Source: Statistics Canada Vital Statistics.

Notes: ".." means data is not available.

Three year rolling average suicide rate per 10,000 persons = three year rolling average suicides / (three year rolling average population / 10,000 persons).

- The three year rolling average population for 1992/94 = (estimated 1992 population + estimated 1993 population + estimated 1994 population) / 3.
- Estimated population for 1992 = 1991 population + [(1996 population 1991 population) / 5].
- Estimated population for 1993 and 1994 follows same methodology as estimated population for 1992.

TABLE	TABLE 5.1: NUMBER OF SUICIDES, 1992-2005								
	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities					
1992	2	2	1	-					
1993	9	3	5	1					
1994	4	1	2	1					
1995	4	2	2	-					
1996	4	-	4	-					
1997	6	-	6	-					
1998	7	2	4	1					
1999	15	4	11	-					
2000	7	2	5	-					
2001	8	_	7	1					
2002	8	4	4	-					
2003	10	2	7	1					
2004	11	6	4	1					
2005	4	1	3	-					

Source: Statistics Canada Vital Statistics.

Note: "-" means data is 0 or has been suppressed to protect confidentiality.

#### **Communicable Diseases**

TABLE	6: SEXU	JALLY TRA	NSMITTED	INFECTION	S, RATE PER	1,000 P	ERSONS, 1	991 & 19	96-2008	
	Canada	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1991	2	16	10	16	51	52	36	54	-	84
1996	1	11	6	12	35	27	ı	35	-	65
1997	1	11	7	11	34	40	24	27	-	78
1998	1	14	9	14	40	21	30	29	-	113
1999	2	13	8	15	31	1	28	24	-	79
2000	2	15	9	17	44	83	-	31	-	81
2001	2	17	7	20	58	1	45	50	-	112
2002	2	17	7	22	50	41	23	47	35	90
2003	2	17	10	19	49	43	-	52	-	71
2004	2	16	9	19	44	56	-	47	-	48
2005	2	20	15	21	51	-	26	51	-	98
2006	2	20	12	22	65	48	-	55	-	144
2007	3	22	14	25	61	71	34	49	-	138
2008	3	27	17	32	59	103	31	49		104

Sources: Department of Health and Social Services, *Communicable Disease Registry*; NWT Bureau of Statistics; Sexually Transmitted Diseases in Canada: 1996 Surveillance Report; and Public Health Agency of Canada.

Notes: "-" means data where cell values of less than five have been suppressed to protect privacy.

These numbers are subject to future revisions due to record revisions, data entry delays and database design changes.

Numbers for 2003 to 2007 are based on community of treatment.

N'dilo and Detah numbers are included in Yellowknife, as separate postal codes do not exist for each community.

Sexually transmitted infections reported: chlamydia and gonorrhea.

TABL	TABLE 6.1: SEXUALLY TRANSMITTED INFECTION CASES, 1991-2008											
	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì			
1991	631	169	314	148	14	11	88	0	35			
1992	499	109	270	120	10	6	74	0	30			
1993	445	112	238	95	-	5	47	-	38			
1994	465	88	283	94	8	-	45	-	32			
1995	421	87	251	83	9	-	47	-	23			
1996	463	109	251	103	7	-	61	-	28			
1997	442	122	220	100	11	8	47	0	34			
1998	555	152	285	118	6	10	51	0	51			
1999	539	142	305	92	-	10	42	-	37			
2000	621	152	334	135	24	-	54	-	39			
2001	683	119	387	177	-	16	90	-	55			
2002	722	135	431	156	12	9	86	5	44			
2003	730	190	384	156	13	-	97	-	34			
2004	712	185	387	140	16	-	88	-	23			
2005	871	290	417	164	-	9	100	-	48			
2006	880	230	441	209	14	-	108	-	69			
2007	974	273	502	199	21	11	99	0	68			
2008	1,166	333	641	192	30	10	100	0	52			

Department of Health and Social Services, Communicable Disease Registry. Source:

Notes:

"-" means data where cell values of less than five have been suppressed to ensure privacy.

These numbers are subject to future revisions due to record revisions, data entry delays and database design changes.

Numbers for 2003 to 2007 are based on community of treatment.

N'dilo and Detah numbers are included in Yellowknife, as separate postal codes do not exist for each community.

Sexually transmitted infections reported: chlamydia and gonorrhea.

TABL	E 6.2: SE	<b>KUALLY TRA</b>	NSMITTED INFE	CTION CASES	AGES 15	TO 24, 19	91 – 2008		
	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1991	424	116	208	100	6	5	65	0	24
1992	324	67	174	83	7	-	48	-	24
1993	304	68	154	82	-	-	38	-	36
1994	313	52	193	68	8	-	33	-	24
1995	283	66	168	49	-	-	33	-	11
1996	271	60	147	64	-	6	35	-	17
1997	260	62	141	57	6	-	28	-	19
1998	341	94	183	64	5	-	28	-	28
1999	335	86	186	63	-	7	32	-	21
2000	382	90	207	85	15	-	36	-	21
2001	454	59	274	121	-	12	62	-	36
2002	476	81	292	103	-	8	62	-	26
2003	477	115	249	113	-	10	71	-	25
2004	455	104	255	96	-	8	64	-	16
2005	559	181	271	107	5	6	66	0	30
2006	553	124	292	137	-	8	79	-	40
2007	593	145	334	114	9	6	54	0	45
2008	677	147	420	110	14	6	61	0	29

Department of Health and Social Services, Communicable Disease Registry. Source:

"-" means data where cell values of less than five have been suppressed to ensure privacy.

These numbers are subject to future revisions due to record revisions, data entry delays and database design changes. Notes:

Numbers for 2003 to 2007 are based on community of treatment.

N'dilo and Detah numbers are included in Yellowknife, as separate postal codes do not exist for each community.

Sexually transmitted infections reported: chlamydia and gonorrhea.

TABL	E 6.3: TUE	BERCULOSIS	CASES, 1991-20	08					
	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1991	13	5	5	3	1	0	-	0	0
1992	11	0	7	4	0	-	-	0	0
1993	16	0	7	9	-	0	-	5	0
1994	38	4	6	28	-	-	18	7	-
1995	32	3	10	19	0	14	5	0	0
1996	24	4	8	12	-	8	-	0	0
1997	20	10	3	7	0	-	-	0	0
1998	7	1	1	5	0	-	-	0	0
1999	16	0	5	11	-	-	8	0	0
2000	10	4	2	4	0	-	-	0	0
2001	8	2	3	3	0	0	-	0	-
2002	4	2	1	1	-	-	0	0	0
2003	12	3	5	4	0	-	-	0	0
2004	9	1	2	6	0	-	-	0	0
2005	8	1	4	3	-	0	0	-	0
2006	6	1	3	2	-	0	-	0	0
2007	15	9	3	3	-	0	-	0	0
2008	13	2	7	4	0	0	-	-	0

Source: Department of Health and Social Services, TB Registry.

Notes: "-" means data where cell values of less than five have been suppressed to protect privacy (in small communities).

These numbers are subject to future revisions due to record revisions, data entry delays and database design changes.

N'dilo and Detah numbers are included in Yellowknife, as separate postal codes do not exist for each community.

## **Family & Community Well-Being**

#### **Teen Births**

TABLE 7: THREE YEAR ROLLING AVERAGE BIRTH RATE PER 1,000, FEMALES BETWEEN THE AGES OF 15 AND 19, 1992/94 & 1996/98 - 2005/07

	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1992/94	25.3	68.5	35.4		82.3	147.0						
1996/98	20.8	57.7	32.1		68.8	115.9	33.3	154.8	-	134.6	-	160.4
1997/99	19.7	56.0	33.6		62.9	123.0	33.3	145.5	47.6	136.0	60.6	177.9
1998/00	18.7	56.5	38.3		61.4	113.7	33.3	74.1	108.2	130.0	90.9	129.3
1999/01	17.4	53.2	35.2		55.6	126.9	83.3	129.6	197.1	103.0	186.1	197.6
2000/02	16.1	49.9	33.1		53.9	107.8	125.0	55.6	149.5	86.8	125.5	210.1
2001/03	15.2	45.3	24.9		53.8	95.1	125.0	55.6	130.6	70.1	142.9	186.8
2002/04	14.4	47.1	24.9		59.3	71.1	41.7	-	62.5	74.8	47.6	130.3
2003/05	13.8	45.1	21.6		58.3	70.7	-	-	106.9	65.6	47.6	136.0
2004/06	13.5	43.8	23.1		55.4	66.0	-	39.2	112.9	63.6	-	96.8
2005/07	13.6	38.6	22.4		47.7	65.7	37.0	39.2	92.1	64.4	55.6	81.1

Source: Statistics Canada Vital Statistics.

Notes:

Three year rolling average teen birth rate per 1,000 females aged 15 to 19 = three year rolling average births to females 19 or younger / (three year rolling average population of females aged 15 to 19 / 1,000). E.g.:

- Three year rolling average population of females aged 15 to 19 for 1992/94 = (estimated 1992 population of females aged 15 to 19 + estimated 1993 population of females aged 15 to 19 + estimated 1994 population of females aged 15 to 19) / 3.
- Estimated population of females aged 15 to 19 for 1992 = 1991 population of females aged 15 to 19 + [(1996/98 population of females aged 15 to 19 1991 population of females aged 15 to 19) / 5].
- 1996/98 population of females aged 15 to 19 = [(3 year rolling average births to females aged 19 or younger) x (1,000)] / 3 year rolling average birth rate per 1,000 females aged 15 to 19.

<sup>&</sup>quot;.." means data is not available.

<sup>&</sup>quot;-" means data is 0 or has been suppressed to protect privacy.

TABI	LE 7.1:	BIRTHS	TO FEMAL	LES 19	YEARS OR Y	OUNGER, 19	992-20	007				
	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1992	24,248	107	24		62	21	-	-	2	16	-	3
1993	23,693	96	16		64	16	-	-	1	15	-	-
1994	23,980	101	24		58	19	-	1	3	13	-	2
1995	23,657	106	20		63	23	-	4	2	14	1	2
1996	21,824	96	21		60	15	-	4	-	10	-	1
1997	19,920	86	21		45	20	-	3	-	11	-	6
1998	19,913	82	20		47	15	1	-	-	12	-	2
1999	18,982	83	22		46	15	-	2	1	8	2	2
2000	17,503	84	27		43	14	-	-	2	8	1	3
2001	16,572	70	14		38	18	2	1	4	6	2	3
2002	15,533	72	19		45	8	1	-	-	5	-	2
2003	14,945	72	15		46	11	-	-	2	6	1	2
2004	14,186	86	16		53	12	-	-	1	8	-	3
2005	14,013	68	15		43	9	-	-	2	3	-	4
2006	14,548	73	20		43	10	-	2	2	6	-	-
2007	15,280	65	16		36	13	1	-	-	9	1	2

Source: Statistics Canada Vital Statistics.

Notes:

<sup>&</sup>quot;-" means data is 0 or has been suppressed to protect privacy.
".." means data is not available.
\* The sum of the community types may not add to the NWT total because of births in the NWT that could not be attributed to a community.

# **Single-parent Families**

TABI	TABLE 8: PERCENT OF SINGLE-PARENT FAMILIES, 1986 – 2006											
	Canada	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokỳ	Wekweètì	Whatì	
1986	12.7%	15.4%	12.6%	17.0%	18.8%	-	-	27.3%	22.9%	-	18.2%	
1991	13.0%	15.3%	12.2%	17.7%	20.4%	14.3%	11.1%	33.3%	18.5%	25.0%	25.0%	
1996	14.5%	16.4%	13.6%	18.5%	20.0%	22.2%	0.00%	21.4%	17.9%	33.3%	18.8%	
2001	15.7%	21.0%	15.8%	24.7%	30.4%	20.0%	30.8%	35.7%	29.2%	33.3%	35.0%	
2006	15.9%	21.4%	15.6%	25.5%	32.1%	30.8%	30.8%	29.4%	31.5%	42.9%	34.8%	

Source: Statistics Canada.

Note: "-" means data is 0 or has been suppressed to protect privacy.

TABI	TABLE 8.1: NUMBER OF SINGLE-PARENT FAMILIES, 1986 – 2006										
	Canada	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokỳ	Wekweètì	Whatì
1986	853,640	1,210	365	765	80	-	-	15	55	-	10
1991	954,710	1,305	455	750	100	5	5	20	50	5	15
1996	1,137,510	1,580	605	865	110	10	0	15	60	10	15
2001	1,406,400	2,035	705	1,130	200	10	20	25	105	10	35
2006	1,414,060	2,330	785	1,285	260	20	20	25	140	15	40

Note: "-" means data is 0 or has been suppressed to protect privacy.

TABLE	8.2: F	PERCENT OF CHILDREN	IN LOW INC	OME FAMILIES, 1997 – 2006	
	Canada	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities
1997	22.8%	24.5%	16.5%	29.7%	27.9%
1998	21.7%	23.3%	15.0%	28.3%	29.1%
1999	21.6%	23.9%	17.1%	28.2%	27.0%
2000	22.3%	24.2%	16.8%	29.9%	22.5%
2001	21.4%	20.3%	12.2%	25.5%	25.2%
2002	22.6%	23.1%	14.6%	27.9%	30.5%
2003	22.1%	21.5%	14.7%	25.4%	27.3%
2004	22.6%	23.2%	14.5%	27.7%	32.1%
2005	20.7%	20.7%	14.4%	24.1%	27.5%
2006	19.6%	20.7%	13.7%	19.6%	30.5%

Note: Low income is based on after-tax income.

PERCENT OF CHILDREN IN SINGLE-PARENT FAMILIES WHO ARE IN LOW INCOME FAMILIES, **TABLE 8.3:** 1997 - 2006

	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1997	53.9%	51.1%	43.5%		55.1%	54.8%		-	-	63.6%		60.0%
1998	52.2%	47.6%	38.4%		50.8%	59.0%		-	50.0%	64.0%		66.7%
1999	51.5%	47.2%	40.8%		49.3%	56.1%		-	60.0%	55.6%		71.4%
2000	50.2%	46.5%	39.2%		52.4%	38.6%		-	-	46.7%		50.0%
2001	49.9%	44.0%	33.9%		48.6%	48.9%		66.7%	28.6%	50.0%		57.1%
2002	51.2%	48.9%	39.7%		52.4%	57.1%		66.7%	37.5%	63.3%		50.0%
2003	49.5%	44.0%	37.2%		46.5%	50.0%		100.0%	33.3%	53.3%		42.9%
2004	50.4%	46.7%	38.1%		49.1%	57.1%		-	55.6%	62.5%		37.5%
2005	50.1%	45.8%	41.0%		46.8%	54.6%		-	55.6%	56.7%	:	40.0%
2006	45.7%	45.1%	36.8%		45.7%	57.5%		-	57.1%	63.0%		33.3%

Notes: ".." means data is not available.

"-" means data is 0 or has been suppressed to protect privacy. Low income is based on after-tax income.

### **Children Receiving Services**

TABLE 9: CHILDREN RECEIVING SERVICES, RATE PER 1,000 PERSONS (AGE 0 TO 18), 2000/01 - 2008/09

	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities
2000/01	60	56	63	59
2001/02	75	63	79	103
2002/03	73	63	82	69
2003/04	75	54	89	94
2004/05	81	60	92	116
2005/06	78	64	86	102
2006/07	81	61	94	101
2007/08	76	58	88	93
2008/09	79	62	87	110

Sources: Department of Health and Social Services Child and Family Information System (CFIS) and NWT Bureau of Statistics.

Notes: These numbers are subject to future revisions due to record revisions, data entry delays and database design changes.

N'dilo and Detah numbers are included in Yellowknife, as residency for children in these communities is often recorded as Yellowknife by the child

welfare worker.

TABLE 9.1	: CHILDE	REN RECEIV	ING SERVIC	CES, 1993/94	4 - 2008/0	09 (PART 1	L OF 2)		
	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities	Gamètì	Łutselk'e	Behchokộ	Wekweètì	Whatì
1993/94	422	145	243	34	-	-	23	5	-
1994/95	540	186	267	87	-	11	59	-	10
1995/96	584	183	325	76	6	6	50	7	7
1996/97	574	198	329	47	-	-	27	8	5
1997/98	554	211	282	61	-	-	35	7	12
1998/99	632	202	369	61	7	1	34	-	13
1999/00		282	••	50	8	-	23	-	13
2000/01	807	302	434	71	0	9	57	0	5
2001/02	1,001	346	533	122	-	7	102	-	12
2002/03	977	351	542	84	-	7	64	-	10
2003/04	1,000	306	578	116	0	6	103	0	7
2004/05	1,085	341	601	143	6	-	118	-	16
2005/06	1,037	357	553	127	10	-	105	-	8
2006/07	1,051	329	598	124	13	-	88	-	12

TABLE 9.1	TABLE 9.1: CHILDREN RECEIVING SERVICES, 1993/94 - 2008/09 (PART 2 OF 2)												
	Remaining   Northwest   NWT   Small Local   Lutselk'e   Behchokỳ   Wekweètì   Whatì												
2007/08	981 312 555 114 - 10 86 - 9												
2008/09	1,000	332	532	136	13	-	100	-	13				

Sources: Department of Health and Social Services Administrative Records and Child and Family Information System (CFIS).

Notes 1:

".." means data unavailable.

"-" means data, where cell values are less than five, have been suppressed to protect privacy.

These numbers are subject to future revisions due to record revisions, data entry delays and database design changes.

N'dilo and Detah data are included in Yellowknife, as residency for children in these communities is often noted as Yellowknife by child welfare workers. Numbers may have increased since the late 1990s due to the impact of the new Children and Family Services Act (in force October 1998). The new Act created a plan of care agreement as a new way to provide services to children.

Under the plan of care agreement, children could still be living in their parents' home but are receiving services from the Department of Health and Social Services. An equivalent category to 'a plan of care agreement' did not exist under the previous Act.

Since the new Act came into force, parents have been more inclined to seek services for their children, or family, now that they do not have to automatically give up parental rights.

The vast majority of the increase in children receiving services has been from children who are living at home. And, of these children receiving services in their homes, most service arrangements originated through voluntary agreements as opposed to court orders.

## **Family Violence**

TABLE 10: REPORTED SPOUSAL ASSAULT RATES, PER 1,000 PERSONS 15 YEARS OF AGE OR OLDER, 1996 – 2009

	Yellowknife	Remaining NWT Communities	Small Local Communities
1996	5.95	21.61	26.23
1997	4.88	20.86	18.95
1998	7.08	22.47	23.41
1999	9.36	22.33	20.47
2000	7.32	20.53	16.42
2001	8.20	16.01	16.55
2002	6.29	12.74	25.52
2003	5.82	15.76	17.49
2004	3.87	15.54	11.92
2005			
2006	5.17	12.81	33.24
2007	6.00	24.39	17.22
2008	7.55	21.17	16.63
2009	8.25	21.90	23.43

Source: RCMP UCR Statistics System, NWT Bureau of Statistics.

Notes: Criminal statistics for communities without detachments are captured in neighbouring community detachments.

".." means no data available.

	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities	Łutselk'e	Behchokò	Whatì
1995	451	93	305	53	14	39	*
1996	443	81	308	54	6	48	*
1997	402	67	296	39	9	30	*
1998	461	94	318	49	13	36	*
1999	486	123	319	44	5	36	3
2000	425	96	293	36	1	35	*
2001	377	110	230	37	8	29	*

TABLE 10.1: NUMBER OF NWT REPORTED SPOUSAL ASSAULT CASES, 1995 - 2009

Source: Reported by RCMP: Data collected for the UCR2 Survey

Notes: ".." means data is not available.

<sup>&</sup>quot;\*" means that Whatì was policed through the Behchokỳ detachment, and no specific community data is available.

<b>TABLE 10.2:</b>	NUMBER OF NWT REPORTED SPOUSAL ASS	SAULT CASES, BY GENDER, 1995 – 2009
	Male Offenders	Female Offenders
1995	396	55
1996	390	53
1997	355	47
1998	411	50
1999	435	51
2000	375	50
2001	338	39
2002	286	47
2003	303	56
2004	276	52
2005		
2006	256	53
2007	429	87
2008	408	85
2009	432	101

Source: Reported by RCMP: Data collected for the UCR2 Survey

Note: ".." means data is not available.

TABLE 11:	NUMBER OF WOMEN AND CHILDREN A	DMITTED TO S	HELTERS, 1999	/00 - 2008/09
	Northwest Territories	Women	Children	Total Bed Days
1999/00	630	296	334	7,159
2000/01	621	257	364	8,343
2001/02	616	295	321	8.747
2002/03	810	398	413	7,113
2003/04	619	287	332	6,908
2004/05	534	258	276	6,888
2005/06	535	287	248	6,971
2006/07	547	296	251	6,038
2007/08	409	226	183	6,458
2008/09	507	281	226	6,838

Source: Department of Health and Social Services, Family Violence Database.

These numbers are subject to future revisions due to record revisions, data entry delays and database design changes. Notes:

Data for Tuktoyaktuk were unavailable for 2002/03 to 2006/07, and have been estimated based on an average of the previous three years.

Fort Smith shelter data were not included for 2004/05 as it was not in operation for most of that year.

NWT data are based on shelter and not community of residence.

Some admissions may be from non-NWT residents.

NWT residents seen in non-NWT shelters are not included in the above statistics.

#### **Crime**

### **Total Police-reported Crimes**

TABI	LE 12:	RATE OF	TOTAL PO	LICE-R	REPORTED C	RIMES PER	1,000	PERSOI	NS, 1991	<b>&amp; 1996</b> -	- 2008	
	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1991	115	339	229		391	608			561	984		
1996	98	246	179		308	228			322	345		
1997	93	255	167		328	301			336	473		
1998	89	271	176		334	410			457	652		
1999	85	269	186		325	368			287	540		273
2000	84	304	291		309	346			279	527		188
2001	84	329	298	••	340	429	••		332	674		169
2002	83	354	266	••	420	442	••		402	662		248
2003	85	404	315	••	491	395	••		278	565		376
2004	84	451	376	••	539	350	••		315	484		335
2005	81	465	381	••	561	376	••		463	483		406
2006	80	437	342		533	413	••		515	593		194
2007	77	465	342		573	529	••		482	782		272
2008	74	471	360		546	666			780	981		230

Source: Canadian Centre for Justice Statistics.

Additional criminal statistics can be found at http://www.stats.gov.nt.ca/Statinfo/Justice/Police\_Reported\_Crime.html.

Notes: "..." means data is not available. This community is policed from another detachment. Data on this community is included in the data for the community with the closest detachment.

TABL	E 12.1: N	NUMBER OF	TOTAL	POLICE-REPO	RTED CRIM	ES, 199	00 – 200	8			
	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1990	12,310	3,363		7,998	946			78	871		
1991	13,151	3,715		7,675	1,761			170	1,591		
1992	13,083	3,969		7,298	1,816			177	1,639		
1993	12,056	3,522		7,131	1,403			174	1,229		
1994	11,124	3,072		6,947	1,105			97	1,008		
1995	10,618	3,172		6,543	903			120	783		
1996	10,251	3,275		6,262	714	:		105	609		
1997	10,606	3,052		6,614	940			110	830		
1998	11,076	3,108		6,669	1,299			153	1,146		
1999	10,921	3,245		6,500	1,176			101	948		127
2000	12,311	5,063		6,128	1,120			99	930		91
2001	13,425	5,296		6,724	1,405			119	1,203		83
2002	14,733	4,895		8,356	1,482			157	1,204		121
2003	17,182	6,050		9,787	1,345			109	1,056		180
2004	19,508	7,386		10,931	1,191			119	910		162
2005	20,169	7,491		11,379	1,299			163	938		198
2006	18,877	6,677		10,762	1,438	:	••	172	1,173	:	93
2007	20,252	6,723		11,672	1,857			158	1,565		134
2008	20,586	7,159		11,069	2,358			251	1,992		115

Source:

Canadian Centre for Justice Statistics.

Additional criminal statistics can be found at http://www.stats.gov.nt.ca/Statinfo/Justice/Police\_Reported\_Crime.html.

".." means data is not available. Notes:

Criminal incidents and rate data are only available by RCMP detachment. Criminal statistics for communities without detachments are captured in neighbouring community detachments.

#### **Violent Crimes**

RATE OF POLICE-REPORTED VIOLENT CRIMES PER 1,000 PERSONS, 1991 & 1996 - 2008 **TABLE 13:** Remaining **Northwest NWT Small Local** N'dilo Gamètì Łutselk'e Behchokò Wekweètì Territories Yellowknife **Communities Communities** Detah Whati Canada 

Source: Canadian Centre for Justice Statistics.

Additional criminal statistics can be found at http://www.stats.gov.nt.ca/Statinfo/Justice/Police Reported Crime.html.

Notes: ".." means data is not available. This community is policed from another detachment. Data on this community is included in the data for the community with the closest detachment.

Criminal incidents and rate data are only available by RCMP detachment. Criminal statistics for communities without detachments are captured in neighbouring community detachments. Regional summaries only include statistics from RCMP detachments in that region.

TABL	E 13.1: N	NUMBER OI	F POLIC	E-REPORTE	D VIOLENT (	RIMES	, 1990 -	- 2008			
	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1990	2,031	394		1,464	173			13	160		
1991	2,151	419		1,412	320			44	276		
1992	2,177	511		1,390	276			50	226		
1993	2,083	478		1,328	277			40	237		
1994	1,964	460		1,276	228			20	208		
1995	1,936	488		1,246	202			37	165		
1996	1,914	531	••	1,225	158			24	134		
1997	2,238	589		1,449	200			23	177		
1998	2,076	489	••	1,382	205			40	165		
1999	2,042	571		1,308	163			19	123		21
2000	1,984	568	••	1,248	168			19	132		17
2001	2,000	583		1,208	209			43	146		20
2002	2,375	576		1,535	264			35	207		22
2003	2,849	824		1,823	202			26	149		27
2004	2,942	925		1,807	210			24	143		43
2005	2,715	683		1,807	225			44	139		42
2006	2,717	709		1,716	292			39	233		20
2007	3,044	743		1,914	387			38	327		22
2008	2,834	695		1,763	376			38	321		17

Source: Canadian Centre for Justice Statistics.

Additional criminal statistics can be found at http://www.stats.gov.nt.ca/Statinfo/Justice/Police\_Reported\_Crime.html.

Notes: ".." means data is not available. This community is policed from another detachment. Data on this community is included in the data for the community with the closest detachment. Criminal incidents and rate data are only available by RCMP detachment. Criminal statistics for communities without detachments are captured in neighbouring community detachments.

### **Property Crimes**

TAB	LE 14:	RATE OF	POLICE-R	EPOR	TED PROPER	TY CRIMES	PER 1,	000 PE	RSONS,	1991 & 1	996 – 200	80
	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokỳ	Wekweètì	Whatì
1991	62	91	84		98	82			142	120		
1996	53	75	65		87	60		••	138	82		
1997	49	68	55		80	63		••	104	93		
1998	46	71	58		78	94		••	96	151		
1999	43	58	49		69	45		••	77	40		99
2000	41	59	53		68	41		••	90	37		75
2001	40	52	41		65	37		••	56	46		35
2002	40	61	48		73	58		••	59	81		47
2003	41	72	61		84	59		••	51	72		94
2004	40	74	62		91	39			71	38		75
2005	37	67	57		82	36		••	40	39		70
2006	36	62	58		67	58		••	72	83		27
2007	33	57	51		65	44			52	61		28
2008	31	53	47		60	46		••	59	69		10

Source: Canadian Centre for Justice Statistics.

 $Additional\ criminal\ statistics\ can\ be\ found\ at\ http://www.stats.gov.nt.ca/Statinfo/Justice/Police\_Reported\_Crime.html.$ 

Notes: "..." means data is not available. This community is policed from another detachment. Data on this community is included in the data for the community with the closest detachment.

Criminal incidents and rate data are only available by RCMP detachment. Criminal statistics for communities without detachments are captured in neighbouring community detachments.

TABL	TABLE 14.1: NUMBER OF POLICE-REPORTED PROPERTY CRIMES, 1990 – 2008												
	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì		
1990	3,328	1,316		1,862	150			21	129				
1991	3,515	1,362		1,916	237			43	194				
1992	3,432	1,259		1,901	272			67	205				
1993	3,250	1,209		1,805	236			74	162				
1994	3,001	1,190		1,616	195			18	177				
1995	3,144	1,128		1,800	216			52	164				
1996	3,149	1,182		1,778	189			45	144				
1997	2,812	1,000		1,615	197			34	163				
1998	2,879	1,025		1,557	297			32	265				
1999	2,376	849		1,383	144			27	71		46		
2000	2,395	920		1,341	134			32	66		36		
2001	2,135	721		1,294	120			20	83		17		
2002	2,527	878	••	1,456	193			23	147		23		
2003	3,053	1,177	••	1,676	200			20	135		45		
2004	3,187	1,210		1,843	134			27	71		36		
2005	2,899	1,113		1,663	123			14	75		34		
2006	2,680	1,132		1,346	202			24	165		13		
2007	2,484	1,010	••	1,321	153			17	122		14		
2008	2,314	939		1,211	164			19	140		5		

Source: Canadian Centre for Justice Statistics.

Additional criminal statistics can be found at http://www.stats.gov.nt.ca/Statinfo/Justice/Police\_Reported\_Crime.html.

Notes: "..." means data is not available. This community is policed from another detachment. Data on this community is included in the data for the community with the closest detachment.

Criminal incidents and rate data are only available by RCMP detachment. Criminal statistics for communities without detachments are captured in neighbouring community detachments.

#### **Federal Statute Crimes**

TABLE 15: RATE OF POLICE-REPORTED FEDERAL STATUTE CRIMES PER 1,000 PERSONS, 1991 & 1996 – 2008

	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1991	3	10	10		10	13			23	19		
1996	3	12	10		14	9			12	13		
1997	4	10	9		10	8			15	12		
1998	4	7	5		8	9			27	12		
1999	4	12	9		14	13	:	••	11	13	••	28
2000	4	10	13	:	8	9	:		8	10	••	14
2001	4	11	9		12	10			6	14		10
2002	4	16	10	:	21	15	:		18	20	••	16
2003	4	14	10	:	18	15	:		13	16	••	33
2004	4	15	9	:	21	10	:		16	9	••	23
2005	4	17	12	:	22	18	:		20	22	••	29
2006	4	12	9		16	10			24	5		33
2007	4	15	13		17	13			15	10		45
2008	4	17	13		22	15			31	15		26

Source: Canadian Centre for Justice Statistics.

Additional criminal statistics can be found at http://www.stats.gov.nt.ca/Statinfo/Justice/Police\_Reported\_Crime.html.

Notes: "..." means data is not available. This community is policed from another detachment. Data on this community is included in the data for the community with the closest detachment.

TABL	ABLE 15.1: NUMBER OF POLICE-REPORTED FEDERAL STATUTE CRIMES, 1990 – 2008  Remaining												
	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokỳ	Wekweètì	Whatì		
1990	602	133		450	19			2	17				
1991	394	161		195	38			7	31				
1992	427	131		281	15			5	10				
1993	375	113		248	14			4	10				
1994	468	137		324	7			4	3				
1995	339	137		185	17			4	13				
1996	492	186		279	27			4	23				
1997	398	163		209	26			5	21				
1998	280	89		161	30			9	21				
1999	477	160		277	40			4	23		13		
2000	415	231		156	28			3	18		7		
2001	432	164		236	32			2	25		5		
2002	655	182		422	51			7	36		8		
2003	595	191		353	51			5	30		16		
2004	632	182		416	34			6	17		11		
2005	742	236		443	63			7	42		14		
2006	534	178	:	322	34			8	10		16		
2007	665	264		354	47			5	20		22		
2008	752	261		437	54		••	10	31	••	13		

Source: Canadian Centre for Justice Statistics.

Additional criminal statistics can be found at http://www.stats.gov.nt.ca/Statinfo/Justice/Police\_Reported\_Crime.html.

Notes: ".." means data is not available. This community is policed from another detachment. Data on this community is included in the data for the community with the closest detachment.

#### **Other Crimes – Traffic Offences**

TABLE 16: RATE OF POLICE-REPORTED TRAFFIC CRIMES PER 1,000 PERSONS, 1991 & 1996 – 2008

	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokỳ	Wekweètì	Whatì
1991	8	31	29		30	56			13	98		
1996	5	14	10		18	11			6	18		
1997	5	13	8		18	14			0	25		
1998	5	12	8		16	10			6	18		
1999	4	10	5		13	16			11	26		4
2000	4	8	5		10	14	:	••	3	25		0
2001	4	11	8		12	14	:	••	3	24		6
2002	4	13	9		17	10	:	••	23	13		6
2003	4	15	10		19	18			10	27		19
2004	4	18	13		21	24	:	••	16	38		12
2005	4	20	15		24	29	:	••	23	41		27
2006	4	19	10		25	35			33	54		6
2007	4	19	10		24	34			15	56		4
2008	4	23	15	••	30	31			31	42		28

Source: Canadian Centre for Justice Statistics.

Additional criminal statistics can be found at http://www.stats.gov.nt.ca/Statinfo/Justice/Police\_Reported\_Crime.html.

Notes: "..." means data is not available. This community is policed from another detachment. Data on this community is included in the data for the community with the closest detachment.

TABL	ABLE 16.1: NUMBER OF POLICE-REPORTED TRAFFIC CRIMES, 1990 – 2008  Remaining											
Northwest Territories Yellowknife N'dilo Communities Communities Detah Gamètì Łutselk'e Behchokộ								Behchokò	Wekweètì	Whatì		
1990	1,010	372		525	113			7	106			
1991	1,219	473		584	162			4	158			
1992	949	307		483	159			5	154			
1993	644	116		417	111			5	106			
1994	559	95	••	382	82		••	2	80		••	
1995	523	159		304	60			6	54			
1996	597	188		376	33			2	31			
1997	561	145		373	43		••	0	43			
1998	479	134		312	33			2	31			
1999	398	92		255	51			4	45		2	
2000	327	85		196	46			1	45		0	
2001	441	150		244	47			1	43		3	
2002	547	174		338	35			9	23		3	
2003	633	199		371	63			4	50		9	
2004	759	258		418	83			6	71		6	
2005	881	303		478	100		••	8	79		13	
2006	829	204		505	120			11	106		3	
2007	813	201		493	119			5	112		2	
2008	1,002	292		601	109			10	85		14	

Source: Canadian Centre for Justice Statistics.

Additional criminal statistics can be found at http://www.stats.gov.nt.ca/Statinfo/Justice/Police\_Reported\_Crime.html.

Notes: "..." means data is not available. This community is policed from another detachment. Data on this community is included in the data for the community with the closest detachment.

#### Other Criminal Code Offences

TABLE 17: RATE OF POLICE-REPORTED OTHER *CRIMINAL CODE* CRIMES PER 1,000 PERSONS, 1991 & 1996 – 2008

	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1991	31	152	80		182	346			238	576		
1996	27	98	65		128	98	••		92	157		
1997	26	110	63		147	152	••		147	243		
1998	25	131	78		163	232			209	377		
1999	24	138	90		164	243			134	391		97
2000	25	178	187		161	230			124	379		64
2001	26	206	207		189	304	••		148	508		77
2002	26	207	168		231	280	••		212	435		133
2003	27	236	190		279	243	••		138	370		173
2004	27	277	245		318	214	••		148	323		137
2005	26	298	262		344	228	••		256	310		195
2006	27	280	228		340	227			269	333		86
2007	26	304	229		373	328			284	492		150
2008	26	313	250		348	468			540	697		132

Source: Canadian Centre for Justice Statistics.

Additional criminal statistics can be found at http://www.stats.gov.nt.ca/Statinfo/Justice/Police Reported Crime.html.

Notes: ".." means data is not available. This community is policed from another detachment. Data on this community is included in the data for the community with the closest detachment.

TABL	ABLE 17.1: NUMBER OF POLICE-REPORTED OTHER CRIMINAL CODE CRIMES, 1990 – 2008											
	Northwest Territories Yellowknife N'dilo Communities Communities Detah Gamètì Łutselk'e Behchokò Wekweètì W						Whatì					
1990	5,339	1,148		3,697	494			35	459			
1991	5,872	1,300		3,568	1,004		••	72	932			
1992	6,098	1,761		3,243	1,094		••	50	1,044			
1993	5,704	1,606		3,333	765			51	714			
1994	5,132	1,190		3,349	593			53	540			
1995	4,676	1,260		3,008	408			21	387			
1996	4,099	1,188		2,604	307			30	277			
1997	4,597	1,155		2,968	474			48	426			
1998	5,362	1,371		3,257	734			70	664			
1999	5,628	1,573		3,277	778			47	686		45	
2000	7,190	3,259		3,187	744		••	44	669		31	
2001	8,417	3,678		3,742	997			53	906		38	
2002	8,629	3,085		4,605	939			83	791		65	
2003	10,052	3,659		5,564	829			54	692		83	
2004	11,988	4,811		6,447	730			56	608		66	
2005	12,932	5,156		6,988	788		••	90	603		95	
2006	12,117	4,454		6,873	790			90	659		41	
2007	13,246	4,505		7,590	1,150			93	984		74	
2008	13,684	4,972		7,057	1,655			174	1,415		66	

Source: Canadian Centre for Justice Statistics.

Additional criminal statistics can be found at http://www.stats.gov.nt.ca/Statinfo/Justice/Police\_Reported\_Crime.html.

Notes: ".." means data is not available. This community is policed from another detachment. Data on this community is included in the data for the community with the closest detachment.

Criminal incidents and rate data are only available by RCMP detachment. Criminal statistics for communities without detachments are captured in neighbouring community detachments. Regional summaries only include statistics from RCMP in that region.

APPENDIX C

## Housing

## **Ownership**

TABI	LE 18:	PERCEN	T OF HOUS	SEHOLI	DS OWNED,	1986 – 200	9	_				_	
	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì	
1986	62.1%	36.5%	37.5%		35.3%	55.2%	50.0%	85.7%	70.0%	38.0%	100.0%	90.0%	
1991	991         62.6%         41.5%         41.7%         60.0%         40.2%         52.3%         57.1%         80.0%         42.9%         39.7%         100.0%         84.6%												
1996	63.6%	48.8%	50.3%	61.5%	47.0%	54.0%	45.5%	81.8%	58.8%	47.3%	57.1%	64.7%	
1999		49.3%	50.0%	60.8%	47.9%	57.0%	55.6%	87.1%	61.9%	44.4%	75.0%	74.5%	
2001	63.6%	53.2%	53.9%	73.3%	51.8%	58.5%	60.0%	78.6%	53.8%	55.1%	57.1%	60.0%	
2003		52.7%	56.1%	59.8%	49.3%	54.2%	48.4%	61.8%	56.0%	46.9%	69.4%	69.4%	
2006	68.4%	52.8%	53.7%	60.0%	51.6%	56.4%	56.3%	71.4%	54.6%	52.2%	71.4%	60.9%	
2009		52.5%	53.7%	47.7%	50.9%	56.1%	51.3%	66.2%	54.1%	53.7%	65.7%	61.9%	

Sources: 2000 NWT Housing Needs Survey; 2004 & 2009 NWT Community Survey; 1986, 1991, 1996, 2001 & 2006 Statistics Canada Census.

Note: ".." means data is not available.

## **Crowding**

TAB	LE 19:	PERCE	NT OF HOU	SEHOL	DS WITH 6 C	R MORE PE	RSON	S, 1981	_ 2009					
	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì		
1981	81     5.5%     13.9%     5.7%      16.7%     47.9%     33.3%     57.1%     44.4%     48.9%      57.1%													
1986														
1991														
1996	3.3%	8.6%	5.1%	23.1%	10.1%	25.6%	-	36.4%	17.6%	31.1%		29.4%		
1999		7.8%	3.8%	17.7%	9.0%	27.5%	19.0%	34.3%	21.6%	29.7%	16.7%	36.7%		
2001	3.1%	7.2%	4.2%	20.0%	7.9%	24.5%	20.0%	28.6%	21.4%	24.4%	20.0%	35.0%		
2003		7.0%	4.0%	21.7%	7.6%	21.4%	15.6%	21.1%	10.4%	23.8%	27.8%	24.2%		
2006	2.9%	6.2%	3.3%	20.0%	6.8%	22.9%	13.3%	26.7%	9.1%	27.0%	28.6%	22.7%		
2009		6.7%	4.3%	13.4%	6.8%	23.7%	13.8%	26.8%	8.0%	28.1%	22.2%	26.5%		

Sources: 2000 NWT Housing Needs Survey; 2004 & 2009 NWT Community Survey; 1986, 1991, 1996, 2001 & 2006 Statistics Canada Census.

Notes:

".." means data is not available.

"-" means data is 0 or has been suppressed to protect privacy.

## **Core Need**

TABL	.E 20: PE	RCENT OF	HOUSE	HOLDS IN C	ORE NEED, 19	996 – 2	2009						
	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokỳ	Wekweètì	Whatì		
1996													
2000	20.3%	11.1%	43.0%	25.1%	51.9%	20.6%	62.9%	48.5%	51.4%	69.4%	64.3%		
2004													
2009	19.0%	9.1%	41.4%	24.8%	46.9%	41.3%	47.9%	45.9%	47.8%	48.6%	47.5%		

Sources: 1996 and 2000 NWT Housing Needs Survey; 2004 & 2009 NWT Community Survey.

## **CULTURAL WELL-BEING & TRADITIONAL ECONOMY**

### **Cultural Well-being and Traditional Economy**

### **Home-Language Use to Mother Tongue**

TABLE 21: PERCENT OF ABORIGINAL PERSONS AGE 15-24 WHO CAN SPEAK AN ABORIGINAL LANGUAGE, 1989 – 2006

	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities
1989	39.9%	16.0%	30.3%	95.5%
1994	32.4%	11.6%	22.6%	89.4%
1999	26.6%	10.0%	15.4%	92.4%
2004	25.9%	11.4%	15.5%	86.6%
2006	25.7%	15.2%	17.2%	79.3%

Sources: 1989, 1994 and 1999 NWT Labour Force Survey and 2004 NWT Community Survey; 2006 Statistics Canada Census.

Note: Please use caution when making comparisons between the two different sources – Statistics Canada Census & NWT Community Survey.

**TABLE 21.1:** PERCENT OF ABORIGINAL PERSONS 15 & OLDER WHO CAN SPEAK AN ABORIGINAL **LANGUAGE, 1989 - 2006** 

	Northwest Territories	Yellowknife	Yellowknife Métis	Remaining NWT Communities	Small Local Communities
1988	55.6%	36.6%		50.4%	95.3%
1993	50.1%	33.5%		45.8%	92.9%
1998	45.1%	21.9%		40.6%	94.5%
2004	44.0%	25.3%	11.2%	38.3%	91.7%
2006	43.0%	26.0%		38.0%	89.5%

Sources: 1989, 1994 and 1999 NWT Labour Force Survey and 2004 NWT Community Survey; 2006 Statistics Canada Census.

".." means data is not available. Note:

#### **Traditional Activities**

TABL	E 22: PI	ERCENTO	F POPULA	LION 1	.5 & OLDER	ENGAGED	IN TRA	APPING	i, 1988 –	2008		
	Northwest Territories	Yellowknife	Yellowknife Métis	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1988	8.0%	0.6%			11.8%	21.4%	10.9%	34.4%	33.8%	14.8%	34.6%	30.3%
1993     4.9%     1.3%       7.7%     7.8%     9.5%     6.3%     8.5%     7.6%     12.0%     6.1%												

14.5%

16.2%

15.1% | 23.8%

16.7%

25.3%

33.6%

24.1%

11.2%

15.1%

0.0% | 14.1% 15.6% 19.8.% 32.9% 2008 6.2% 1.2% 9.8% 14.0% 12.1% 22.2% 1989, 1994 and 1999 NWT Labour Force Survey; 2004 & 2009 NWT Community Survey. Sources:

9.0%

9.2%

".." means data is not available. Note:

6.1%

5.9%

1.5%

0.8%

0.0% | 19.0%

1998

2003

5.5%

8.1%

14.7%

15.3%

19.3%

TABL	E 23: P	ERCENT O	F POPULA	TION	15 & OLDEI	R ENGAGED	IN HU	NTING	OR FISH	HING, 19	98 – 200	8
	Northwest Territories	Yellowknife	Yellowknife Métis	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1998	42.0%	40.4%			43.5%	41.7%	49.3%	42.9%	73.8%	24.7%	71.2%	65.8%
2003	36.7%	32.3%	28.8%	35.8%	39.9%	43.6%	43.3%	41.6%	73.6%	35.3%	64.2%	42.9%
2008	39.4%	34.5%	42.6%	36.6%	43.9%	43.2%	38.5%	37.9%	73.3%	37.5%	55.6%	47.2%

Sources: 1999 NWT Labour Force Survey; 2004 & 2009 NWT Community Survey.

Note: ".." means data is not available.

TABLE 24: PERCENT OF HOUSEHOLDS REPORTING THAT HALF OR MORE OF THE MEAT OR FISH CONSUMED IS HARVESTED IN THE NWT, 1993 – 2008

	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1993	26.4%	9.2%		37.8%	62.3%	61.3%	81.0%	93.3%	49.5%	81.3%	70.7%
1998	30.2%	10.8%		42.0%	80.3%	93.2%	56.3%	87.6%	80.4%	83.3%	76.1%
2003	28.4%	9.5%	69.6%	41.1%	68.6%	67.2%	75.0%	81.6%	62.8%	75.0%	72.6%
2008	28.1%	10.7%	45.0%	39.6%	75.6%	70.0%	73.2%	91.9%	73.2%	65.7%	78.0%

Sources: 1994 & 1999 NWT Labour Force Survey; 2004 & 2009 NWT Community Survey.

Note: ".." means data is not available.

## **NON-TRADITIONAL ECONOMY**

## **Income & Employment**

# **Average Income**

TABL	E 25:	AVERAG	E INCOME	, 1991	. – 2006 (PA	RT 1 OF 2)						
	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokộ	Wekweètì	Whatì
1991		32,008	39,634		26,375	14,928		10,969	15,633	16,199	11,225	12,989
1992		32,882	40,132		27,612	16,472		13,475	18,123	17,436	10,171	15,600
1993		32,671	39,705		27,428	17,149		16,208	19,025	17,758	13,186	15,130
1994	25,066	33,788	40,981		28,481	19,204		17,671	21,035	19,446	16,729	17,764
1995	25,783	33,989	41,110		28,605	19,095		16,743	17,835	19,536	16,671	19,795
1996	26,271	33,693	40,700		28,191	18,791		16,529	17,627	19,341	19,186	18,673
1997	26,969	33,666	41,005		28,072	19,623		17,853	20,039	20,147	18,888	18,255
1998	26,969	34,378	41,825		28,958	19,550		17,713	18,547	20,188	18,757	18,800
1999	27,890	35,650	42,455		30,682	21,970		21,888	21,053	22,445		20,876
2000	30,594	36,220	42,993		31,115	22,823		22,475	22,139	23,802		19,781
2001	31,692	39,186	45,975		33,972	26,076		25,576	25,286	27,431		21,839
2002	32,306	42,047	50,038		35,789	27,791		25,976	28,614	28,647		24,975

	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
2003	33,117	42,572	50,345		36,472	28,253		26,731	27,600	29,014		26,648
2004	34,366	44,080	52,061		37,851	29,415		26,224	28,737	30,425	25,189	27,759
2005	35,909	46,170	54,679		39,476	30,957		26,925	27,394	32,273		30,054
2006	37,776	48,396	57,246		41,520	31,593		29,165	27,271	33,067	25,967	30,200

Source: Statistics Canada.

Notes: ".." means data is not available.

Changes to the system of tax credits introduced in the early 1990s impacted the number of tax filers and therefore average income.

# **Proportion of High Income Earners**

TABL	E 26: F	PROPORTION OF HIGH	AND MIDDLE	<b>INCOME EARNERS, 1994 – 2006</b>	
	Canada	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities
1994		66.0	76.5	58.7	43.1
1995	58.7	65.6	75.8	58.3	43.0
1996	58.8	65.1	75.3	57.6	42.1
1997	59.4	65.2	75.4	57.8	42.3
1998	60.8	65.9	75.8	59.1	43.3
1999	62.1	67.2	75.7	61.4	47.8
2000	63.4	68.0	76.0	62.0	51.6
2001	65.1	71.2	78.7	65.5	55.8
2002	65.8	72.4	80.0	66.7	57.5
2003	66.6	72.0	79.5	66.2	57.6
2004	67.8	72.7	80.1	67.2	57.0
2005	69.3	74.0	81.1	68.8	59.2
2006	70.9	75.1	82.4	69.5	60.3

Source: Statistics Canada.

Note: ".." means data is not available.

TABI	E 26.1	PERCE	NT OF TAX	FILE	RS WITH MO	RE THAN \$5	0,000	INCOM	E, 1994 ·	- 2006		
	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokỳ	Wekweètì	Whatì
1994		25.9	34.4		19.9	7.6		-	11.8	9.9		-
1995	11.5	25.9	34.4	••	19.9	7.0	••	-	-	8.9		9.5
1996	12.0	25.6	34.2	••	19.2	6.9	••	-	-	8.5		9.1
1997	12.7	25.6	34.1	••	19.2	8.7	••	-	11.1	9.6		9.1
1998	13.4	25.3	33.3		19.7	8.3		-	-	11.0		8.7
1999	14.2	28.1	36.1		22.4	11.5		-	10.5	13.4		12.0
2000	15.8	28.2	36.2		22.2	11.9		-	11.1	14.1		11.5
2001	16.8	31.4	39.3		25.4	16.9		11.8	14.3	18.9		14.3
2002	17.7	34.4	43.1		27.4	20.1		17.6	18.2	21.5		17.9
2003	18.6	35.1	43.7		28.1	20.3	:	18.8	14.3	22.5		17.2
2004	19.8	36.5	45.2		29.4	22.3		17.6	21.1	24.6		17.2
2005	21.1	38.3	47.4		31.0	22.9	:	12.5	16.7	26.5		17.9
2006	22.7	39.9	49.1		32.7	23.4		17.6	19.0	25.6		20.7

Source: Statistics Canada.

Notes:

"-" means data is 0 or has been suppressed to protect privacy.
".." means data is not available. Income levels are before-tax figures.

TAB	LE 26.2	PERCE	NT OF TAX	FILEF	RS WITH LES	SS THAN \$15	,000 I	NCOME	, 1994 –	2006		
	Canada	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokỳ	Wekweètì	Whatì
1994		34.0	23.5		41.3	56.9		57.1	52.9	58.2		54.5
1995	41.3	34.4	24.2		41.7	57.0	••	64.3	58.8	56.7		52.4
1996	41.2	34.9	24.7		42.4	57.9	••	64.3	53.3	58.5		54.5
1997	40.6	34.8	24.6		42.2	57.7		60.0	55.6	57.4		59.1
1998	39.2	34.1	24.2		40.9	56.7		53.3	57.9	56.0		60.9
1999	37.9	32.8	24.3		38.6	52.2		43.8	52.6	52.6		56.0
2000	36.6	32.0	24.0		38.0	48.4		43.8	44.4	47.5		57.7
2001	34.9	28.8	21.3		34.5	44.2		41.2	38.1	43.4		53.6
2002	34.2	27.6	20.0		33.3	42.5		41.2	36.1	43.0		46.4
2003	33.4	28.0	20.5		33.8	42.4		43.8	38.1	42.3		44.8
2004	32.2	27.3	19.9		32.8	43.0	:	41.2	36.8	43.9		44.8
2005	30.7	26.0	18.9		31.2	40.8	:	37.5	38.9	41.9		39.3
2006	29.1	24.9	17.6		30.5	39.7		35.3	38.1	40.2		41.4

Source: Statistics Canada.

".." means data is not available. Income levels are before-tax figures. Notes:

#### **Income Assistance Cases**

TABLI					SISTANCE RA				,		
	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1996	43.7	19.3		53.2	124.2	56.7	197.7	113.5	104.9	157.5	184.3
1997	42.4	17.4		56.2	99.2	55.3	106.2	70.3	95.2	74.1	160.6
1998	43.5	19.1		57.5	91.5	30.3	96.6	68.7	92.7	72.5	133.3
1999	43.9	22.8		55.1	89.8	29.9	80.7	73.9	90.6	72.5	135.2
2000	37.1	18.7		44.8	88.9	4.9	58.8	78.9	92.4	77.5	140.8
2001	29.4	14.8		36.3	67.3	-	42.5	85.0	68.2	66.4	95.5
2002	26.8	14.3		31.3	69.4	-	44.9	87.2	76.0	56.9	80.3
2003	26.1	13.5		32.5	60.1	-	43.5	73.8	69.7	43.6	54.8
2004	25.6	14.6		31.1	56.4	-	42.8	34.8	67.8	57.0	63.7
2005	24.2	13.5		30.0	51.0	-	43.4	53.0	58.0	59.5	56.0
2006	24.5	12.2		31.8	51.4	0.7	31.5	61.6	56.2	64.6	59.8
2007*	25.7	11.4		35.6	49.2	-	20.9	63.3	59.3	23.8	48.6
2008*	26.8	11.3		38.2	49.1	_	13.7	86.4	53.4	25.8	59.8

Sources: Education, Culture & Employment and NWT Bureau of Statistics.

Notes:

<sup>&</sup>quot;-" means data is 0 or has been suppressed to protect privacy. ".." means data is not available.

<sup>&</sup>quot;\*" means that, due to income assistance program changes in 2007, caution should be used when comparing with pre-2007 data. Changes in data may reflect program changes more than real changes.

TABLE	27.1: A	VERAGE M	ONTHLY	INCOME A	SSISTANCE (	CASES,	1995 –	2008			
	Northwest Territories	Yellowknife	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokỳ	Wekweètì	Whatì
1995	1,898	378		1,104	416	8	50	37	205	26	90
1996	1,823	352		1,083	388	11	52	37	185	23	80
1997	1,764	319		1,135	310	11	29	23	167	10	70
1998	1,776	338		1,148	290	6	28	23	163	10	60
1999	1,786	399		1,100	287	6	23	26	159	10	63
2000	1,502	326		888	288	1	17	28	163	11	68
2001	1,202	263		718	221	-	12	30	122	9	47
2002	1,118	263		623	233	-	13	34	138	8	39
2003	1,111	259		647	205	-	13	29	130	7	26
2004	1,110	287		631	192	-	13	13	128	8	31
2005	1,051	265		609	176	-	9	19	113	8	27
2006	1,060	239		642	179	-	9	21	111	9	29
2007*	1,121	224		725	173	-	6	21	119	3	24
2008*	1,172	225		774	174	-	4	28	108	4	30

Sources: Education, Culture & Employment and NWT Bureau of Statistics.

"-" means data is 0 or has been suppressed to protect privacy. ".." means data is not available. Notes:

<sup>&</sup>quot;\*" means that, due to income assistance program changes in 2007, caution should be used when comparing with pre-2007 data. Changes in data may reflect program changes more than real changes.

### **Employment Rate**

TABL	E 28:	EMPLO	OYMENT F	RATE, 198	39 – 20	06							
	Canada	Northwest Territories	Yellowknife	Yellowknife Métis	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łultselk'e	Behchokộ	Wekweètì	Whatì
1989		65.0%	83.3%			56.4%	26.7%	20.8%	12.7%	27.2%	30.7%	20.5%	22.8%
1991	61.0%	69.3%	82.9%		42.3%	61.7%	38.6%	40.0%	43.8%	43.2%	35.9%	50.0%	38.3%
1994		65.7%	81.5%	••		56.2%	32.0%	33.8%	33.3%	42.6%	30.3%	26.1%	30.3%
1996	58.9%	68.2%	80.0%	68.8%	45.7%	61.4%	38.2%	45.8%	33.3%	45.2%	34.1%	44.4%	46.4%
1999		67.5%	79.5%			61.5%	34.6%	48.0%	31.2%	47.5%	29.5%	42.3%	36.8%
2001	61.5%	69.8%	80.8%	72.9%	47.2%	62.7%	45.9%	50.0%	41.7%	51.4%	43.8%	52.6%	48.3%
2004		67.8%	79.7%	77.9%	34.3%	60.6%	39.4%	38.0%	38.3%	54.1%	34.9%	49.5%	41.2%
2006	62.4%	68.6%	79.3%	72.4%		61.8%	42.5%	45.5%	40.5%	47.8%	40.3%	50.0%	44.6%

Sources: 1989, 1994 and 1999 NWT Labour Force Survey; 2004 NWT Community Survey; 1991, 1996, 2001 and 2006 Statistics Canada Census.

Notes: ".." means data is not available.

Comparisons between the labour force survey (LFS) completed by the Bureau of Statistics and the Census should be done with caution. The LFS and NWT Community Survey are completed during the January-March period. The Census is done in May and June. Census indicators are often higher due to seasonal employment activities.

The Monthly Labour Force Survey completed by Statistics Canada only reports community-level data for Yellowknife.

TABLE 28.1: PERCENT OF POPULATION 15 & OLDER WHO WORKED MORE THAN 26 WEEKS, 1988 – 2005

	Canada	Northwest Territories	Yellowknife	Yellowknife Métis	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łultselk'e	Behchokò	Wekweètì	Whatì
1988		58.5%	77.0%			49.8%	19.2%	17.8%	8.2%	14.9%	22.8%	14.1%	17.0%
1993		56.7%	73.0%			46.7%	22.3%	19.6%	18.4%	21.1%	23.1%	26.1%	23.0%
1995	53.2%	59.4%	72.5%		:	51.2%	29.1%	32.0%	21.9%	31.7%	28.0%	29.4%	33.9%
1998		57.3%	68.1%		:	51.8%	26.9%	42.1%	23.8%	27.0%	24.6%	34.2%	27.1%
2000	57.0%	61.1%	73.6%		:	53.0%	34.0%	37.5%	31.4%	37.1%	33.5%	42.1%	31.0%
2003		61.9%	74.9%	72.0%	29.9%	53.7%	34.4%	27.3%	29.2%	34.0%	33.6%	39.4%	41.7%
2005	58.0%	61.3%	72.8%			53.8%	35.4%	36.4%	32.4%	39.1%	36.0%	33.3%	32.3%

Sources: 1989, 1994 and 1999 NWT Labour Force Survey; 2004 NWT Community Survey; and 1996, 2000 and 2006 Statistics Canada Census.

Note: ".." means data is not available.

### **Unemployment Rate**

TAB	LE 29:	UNEM	PLOYMEN	NT RATE,	1989 -	- 2006							
	Canada	Northwest Territories	Yellowknife	Yellowknife Métis	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łultselk'e	Behchokỳ	Wekweètì	Whatì
1989		13.2%	4.4%			18.6%	45.0%	50.0%	56.4%	39.1%	42.4%	52.9%	53.0%
1991	10.2%	11.3%	5.1%		21.4%	15.4%	32.8%	36.4%	22.2%	26.1%	35.2%	22.2%	37.9%
1994		14.8%	6.8%			21.4%	38.2%	29.6%	10.8%	31.7%	42.7%	17.2%	50.0%
1996	10.1%	11.7%	6.4%	9.2%	16.7%	15.8%	29.2%	21.4%	38.9%	13.0%	32.4%	27.3%	28.6%
1999		13.7%	7.9%			17.0%	39.7%	24.7%	42.7%	28.4%	46.5%	35.6%	32.9%
2001	7.4%	9.50%	5.0%	8.8%	10.5%	13.2%	21.4%	20.0%	22.2%	21.7%	19.1%	18.2%	28.9%
2004		10.4%	5.0%	6.9%	32.0%	14.2%	28.8%	33.7%	38.9%	14.6%	30.1%	27.0%	30.7%
2006	6.6%	10.4%	5.7%	9.5%		13.9%	25.9%	16.7%	29.2%	30.0%	26.3%	25.0%	23.7%

Sources: 1989, 1994 and 1999 NWT Labour Force Survey; 2004 NWT Community Survey; 1991, 1996, 2001, and 2006 Statistics Canada Census; and 2006 Monthly Labour Force Survey.

Notes: ".." means data is not available.

Comparisons between the labour force survey (LFS) completed by the Bureau of Statistics and the Census should be done with caution. The LFS and NWT Community Survey are completed during the January-March period. The Census was done in May and June. Census indicators are often higher due to seasonal employment activities.

The Monthly Labour Force Survey completed by Statistics Canada only reports community level data for Yellowknife.

### **Participation Rate**

TAB	LE 30:	PART]	CIPATIO	N RATE,	L989 –	2006							
	Canada	Northwest Territories	Yellowknife	Yellowknife Métis	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łultselk'e	Behchokò	Wekweètì	Whatì
1989		74.9%	87.1%			69.3%	48.5%	41.6%	29.1%	44.6%	53.3%	43.6%	48.5%
1991	67.9%	78.2%	87.3%		53.8%	73.0%	57.1%	55.0%	56.3%	62.2%	55.4%	56.3%	61.7%
1994		77.2%	87.5%			71.4%	51.8%	48.0%	37.4%	62.3%	52.0%	31.5%	60.5%
1996	65.5%	77.2%	85.4%	75.8%	51.4%	72.8%	54.0%	58.3%	54.5%	54.8%	50.5%	61.1%	62.5%
1999		78.3%	86.2%			74.1%	57.4%	63.8%	54.5%	66.4%	55.1%	65.8%	54.8%
2001	66.4%	77.1%	85.0%	80.6%	52.8%	72.5%	57.3%	62.5%	50.0%	65.7%	54.2%	57.9%	65.5%
2004		75.6%	84.0%	83.7%	50.5%	70.7%	55.4%	57.3%	62.7%	63.4%	50.0%	67.9%	59.4%
2006	66.8%	76.5%	84.2%	80.0%		71.8%	57.3%	54.5%	64.9%	65.2%	54.2%	66.7%	58.5%

Sources: 1989, 1994 and 1999 NWT Labour Force Survey; 2004 NWT Community Survey; 1991, 1996, 2001 and 2006 Statistics Canada Census; and 2006 Monthly Labour Force Survey.

Notes: ".." means data is not available.

Comparisons between the labour force survey (LFS) completed by the Bureau of Statistics and the Census should be done with caution. The LFS and NWT Community Survey are completed during the January-March period. The Census is done in May and June. Census indicators are often higher due to seasonal employment activities.

The Monthly Labour Force Survey completed by Statistics Canada only reports community level data for Yellowknife.

### **Education**

## **High School Completion**

TAB	LE 31:	PERCI	ENT OF P	OPULATIO	ON WI	TH HIGH S	CHOOL OF	R GREA	TER, 1	1989 – 2	006		
	Canada	Northwest Territories	Yellowknife	Yellowknife Métis	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì
1989		59.8%	78.2%			51.2%	28.2%	12.9%	2.2%	29.2%	24.3%	3.8%	23.2%
1991	61.8%	59.9%	73.9%		26.9%	52.1%	27.8%	35.0%	40.6%	37.8%	23.1%	13.3%	32.6%
1994		63.2%	79.0%			52.8%	34.8%	31.1%	31.0%	32.7%	40.7%	13.0%	23.8%
1996	65.2%	63.5%	75.3%	63.7%	28.6%	57.3%	29.4%	24.0%	21.2%	28.6%	29.8%	29.4%	35.7%
1999		66.1%	80.6%		:	57.8%	32.7%	32.9%	19.0%	45.9%	32.1%	40.5%	29.7%
2001	68.7%	64.8%	77.7%	65.9%	:	57.2%	31.2%	29.2%	28.6%	40.0%	29.9%	21.1%	36.2%
2004		67.5%	82.1%	77.5%	28.4%	58.4%	35.6%	35.3%	24.9%	38.3%	38.1%	29.4%	32.8%
2006	76.2%	67.0%	80.9%	69.2%		57.5%	38.3%	37.5%	32.4%	45.7%	37.2%	47.4%	38.5%

Sources: 1989, 1994 and 1999 NWT Labour Force Survey; 2004 NWT Community Survey; and 1991, 1996, 2001 and 2006 Statistics Canada Census.

Note: ".." means data is not available.

TABLE 31.1: PERCENT OF POPULATION 20 TO 29 YEARS OF AGE WITH HIGH SCHOOL OR GREATER, 1989 – 2006

	Canada	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities
1988		65.1%	86.4%	56.1%	24.4%
1991					
1993		64.8%	85.6%	50.8%	38.8%
1996	81.8%	70.3%	81.0%	66.7%	32.1%
1998		68.7%	83.3%	61.4%	40.3%
2001	84.5%	71.1%	84.7%	64.4%	36.3%
2003		71.3%	87.1%	58.6%	48.8%
2006	87.5%	70.2%	83.1%	59.2%	51.0%

Sources: 1989, 1994 and 1999 NWT Labour Force Survey; 2004 NWT Community Survey; and 1996, 2001 and 2006 Statistics Canada Census.

Notes: ".." means data is not available.

#### **Less than Grade 9**

TABI	TABLE 32: PERCENT OF POPULATION WITH LESS THAN GRADE 9 EDUCATION, 1989 – 2004												
	Northwest Territories	Yellowknife	Yellowknife Métis	N'dilo	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokò	Wekweètì	Whatì	
1989	22.5%	5.9%			29.5%	63.5%	52.5%	94.8%	46.2%	60.4%	91.0%	68.0%	
1994	15.6%	4.7%			22.5%	37.3%	23.0%	51.7%	27.8%	31.8%	71.7%	55.2%	
1999	12.8%	3.6%			18.2%	33.7%	33.6%	51.9%	29.5%	31.4%	34.2%	34.5%	
2004	11.6%	4.3%	8.2%	27.9%	16.0%	27.7%	32.7%	38.3%	22.8%	25.9%	32.1%	28.6%	

Sources: 1989, 1994 and 1999 NWT Labour Force Survey and 2004 NWT Community Survey.

Note: ".." means data is not available.

TABLE 32.1: PERCENT OF POPULATION 20 TO 29 YEARS OF AGE WITH LESS THAN GRADE 9 EDUCATION, 1989 – 2004

	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities
1988	17.6%	4.1%	22.0%	51.9%
1993	13.3%	3.6%	20.1%	23.3%
1998	8.1%	3.9%	11.2%	10.7%
2003	3.6%	2.2%	5.0%	4.8%

Sources: 1989, 1994 and 1999 NWT Labour Force Survey and 2004 NWT Community Survey.

### **Business**

## **Registered Businesses**

TABL	TABLE 33: NUMBER OF REGISTERED BUSINESSES, 1997 – 2007													
	Northwest Territories	Yellowknife	Remaining NWT Communities	Small Local Communities	Detah	Gamètì	Łutselk'e	Behchokỳ	Wekweètì	Whatì				
1997	1952	1108	800	44		4	7	22	3					
2000	2041	1100	886	55		4	10	25	5	11				
2002	2167	1159	957	51		5	7	25	5	9				
2005	2001	1036	915	50		5	8	20	5	12				
2007	1953	1023	930	47		5	8	19	4	11				

Source: ITI database of telephone directory listings.

Notes: ".." means data is not available.

Yellowknife data includes N'dilo.

TABLE 34: PRIVATE AND PUBLIC INVESTMENTS, TOTAL CAPITAL EXPENDITURES (MILLIONS), 1999 – 2009 (PART 1 of 3)

	Northwest Territories	Mining & Oil & Gas Extraction	Public Administration	Transportation & Warehousing	Housing	Education Services	Information & Cultural Industries	Real Estate & Rental & Leasing
1999	554.0	263.5	66.3	50.5	44.9	27.3	17.4	13.1
2000	823.7	607.5	52.7	21.9	33.5	20.2	19.9	6.8
2001	1,401.3	1,101.0	77.9	41.9	52.7	11.1	-	5.9
2002	1,350.3	935.7	142.2	54.3	101.0	-	24.8	10.5
2003	816.8	443.5	103.9	37.4	102.4	11.3	17.2	8.9
2004	1,248.2	793.1	119.6	71.1	105.1	8.5	-	28.2
2005	1,469.4	1,042.0	112.7	76.0	87.2	9.3	24.9	26.8
2006	1,848.3	1,443.3	90.7	83.4	63.8	16.4	22.0	37.0
2007	1,994.8	1,469.0	102.6	150.6	65.1	28.6	24.0	40.9
2008	1,799.6	1,323.2	111.8	131.7	74.5	25.8	18.5	34.1
2009	1,215.3	721.9	123.1	91.6	55.7	62.1	17.4	22.8

TABLE 34: PRIVATE AND PUBLIC INVESTMENTS, TOTAL CAPITAL EXPENDITURES (MILLIONS), 1999 – 2009 (PART 2 of 3)

			l				
ı	Retail		Prof, Scientific & Technical	Agriculture, Forestry, Fishing &	C 4 4	<b>.</b>	Wholesale
	Trade	Utilities	Services	Hunting	Construction	Manufacturing	Trade
1999	12.7	27.4	-	-	2.9	1.6	4.5
2000	15.5	14.1	6.7	0.6	2.2	-	-
2001	10.6	10.9	3.9	-	4.5	0.9	11.0
2002	10.1	10.8	2.1	0.3	4.0	-	1.9
2003	28.9	19.8	4.2	-	2.2	-	1.9
2004	27.3	17.8	6.4	0.6	3.2	1.6	3.1
2005	10.1	26.8	6.5	0.6	3.6	-	2.3
2006	10.1	26.7	2.6	0.7	5.9	1.7	5.0
2007	11.7	30.6	3.3	0.8	15.5	0.8	8.4
2008	15.0	29.3	5.3	-	16.7	1.6	3.9
2009	16.5	31.8	3.5	0.9	16.8	1.7	6.2

TABLE 34: PRIVATE AND PUBLIC INVESTMENTS, TOTAL CAPITAL EXPENDITURES (MILLIONS), 1999 – 2009 (PART 3 of 3)

	Finance & Insurance	Management of Companies & Enterprises	Administrative & Support, Waste Management & Remediation Services	Health Care & Social Services	Arts, Entertainment & Recreation	Accommodation & Food Services	Other Services (exec public admin)
1999	2.4	-	0.9	-	0.3	3.0	1.5
2000	6.2	0.6	0.9	-	0.2	3.9	1.8
2001	5.2	-	1.0	-	0.2	5.5	2.8
2002	3.6	-	1.9	-	0.2	6.4	1.7
2003	6.2	-	2.7	11.6	0.7	3.4	2.0
2004	4.9	-	2.3	12.6	-	10.2	1.3
2005	7.6	0.5	4.6	11.4	-	12.7	1.8
2006	8.3	1.6	5.2	7.1	-	14.9	1.0
2007	11.0	0.7	3.1	12.9	0.3	13.4	1.0
2008	7.5	0.7	3.8	9.7	0.6	10.4	1.4
2009	10.1	0.9	3.16	15.51	1.4	11.2	1.3

Source: Statistics Canada.

Note: "-" means data is 0 or is too small to be expressed.